Chapter 4

Tax, price and aggregate demand for tobacco products

Introduction

Ever since the detrimental health impact of tobacco smoking was scientifically established in 1950s and 1960s, the medical and public health community has called for interventions aimed at reducing smoking. This call was particularly strong in the United States, the United Kingdom, Canada, Australia and New Zealand, and these countries have implemented strong and effective tobacco control strategies. In the 1960s and 1970s, tobacco control strategy was driven the dissemination primarily by of information. In the 1980s and especially the 1990s the strategy became far more comprehensive, incorporating restrictions on public smoking, restrictions on advertising, legal challenges to the industry, and focused tax increases. Most other developed countries have subsequently implemented similar strategies, with the result that percapita tobacco consumption in the developed world has been decreasing since the early 1980s (Gajalakshmi et al., 2000). Tobacco use in lowand middle-income countries has lagged tobacco use in high-income countries, although there has been a strong increase in tobacco use in the past half century. As a result, low- and middle-income countries have lagged developed countries in

tobacco control, but since the early 1990s several developing countries, among them Bangladesh, Brazil, India, Poland, South Africa and Thailand, have implemented effective tobacco control strategies (De Beyer and Waverley Brigden, 2003).

the tobacco interventions that are available, some (e.g. health warnings, restrictions on tar and nicotine content) have limited economic content, and as such, economists have little to say about these interventions. Other interventions (e.g. restrictions on smoking in hospitality establishments, advertising bans and restrictions of sales to minors) have definite economic consequences example, the alleged loss of revenue suffered by the hospitality industry after the imposition of clean indoor air legislation), but in the popular debate, the focus is usually on the noneconomic aspects, such as freedom of choice and freedom of expression. The focus of this Handbook is not on these tobacco control interventions, thus they are not discussed further.

The primary theme of this book is that increases in the price of cigarettes are particularly effective in reducing the demand for cigarettes. This chapter provides a theoretical framework used in other chapters and reviews the literature that considers

demand studies that are estimated with aggregate data. Aggregate data is constructed by, in principle, adding the relevant data of individuals for the relevant variables (such as consumption, income and advertising expenditure). Typically aggregate data are produced by government agencies. A common theme in all these studies is that cigarette prices are a crucial determinant of the demand for cigarettes. The price elasticity of demand is typically the metric of interest. The more priceelastic the demand, the more effective is a cigarette price increase in reducing cigarette consumption. The relevant policy variable is the excise tax; by increasing the excise tax, the government can raise the retail price of cigarettes. The policy implications of knowing the price elasticity of demand are: (1) it allows one to predict the likely decrease in consumption if the price of cigarettes were to increase by a certain percentage, and (2) it allows one to estimate the fiscal impact of a change in the excise tax on cigarettes.

The empirical literature on the demand for cigarettes is sizeable, and has several different focus points. In particular, in the past two decades there has been an explosion in the number of studies that are based on individual- or household-level data. These studies

are discussed in Chapters 5 and 6. The current chapter is limited to a review of studies based on aggregate data only. This literature grew rapidly before the 1990s, but has largely been eclipsed by studies based on micro-level data since then. In this chapter studies are categorized by geographical area: (1) the United States, (2) other developed countries and (3) developing countries. The rationale for this categorization is that studies from each of these geographic regions have tended to focus on different themes in the tobacco control literature.

The structure of the chapter is as follows. The theoretical framework underlying the demand for tobacco is considered in the first section. The following section provides a short overview of the econometric strategies that have been used to estimate the demand for tobacco using aggregate data. Next the relevant empirical literature reviewed, focusing especially on price and income elasticities of demand. The chapter then concludes with a consideration of the issue of affordability and how this influences the demand for cigarettes.

Theoretical frameworks for the demand for tobacco

The negative relationship between the price of a product and the quantity demanded is a fundamental concept in economics. This relationship, the law of demand, applies not only for goods and services, but also to factors of production, in both micro and macro contexts. For example, within a microeconomic context, an increase in the price of a product decreases the quantity demanded of that product, if all other factors are held constant. Similarly, within a macroeconomic context, an appreciation of the

currency (effectively making imported products more expensive) decreases aggregate imports.

The law of demand is derived from a constrained utility maximizing Given consumers' framework. preferences, which are presented by the utility function, the imposition of a budget constraint allows one to derive the demand function for a product, where the quantity demanded is a negative function of the price of that product. Empirically the interesting aspect is typically not whether the negative relationship between price and quantity demanded exists, but rather how responsive the quantity demanded is to changes in the price. This responsiveness is captured in the price elasticity of demand. The price elasticity of demand, which is a number without units, indicates by what percentage the quantity demanded changes in response to a 1% change in the price.

relationship The between cigarette price and consumption has opened up a lively methodological debate. One major source of contention is the theoretical modelling of addictive products, since the assumptions underlying the models employed have fundamentally different implications for the optimal tax level (Guhl and Hughes, 2006). Modelling tobacco consumption based on economic models of choice has undergone continuous evolution in response to expanding knowledge and insights into addictive behaviour. Initially the demand for tobacco was modelled with a contemporaneous specification. This means that current demand is specified as a function of current prices and current values of all other explanatory variables. Addictive behaviour was initially modelled through backward-looking "myopic" demand models, meaning that previous consumption (or the previous period's prices) influences current consumption. As an improvement on backward-looking demand models, forward-looking rational addiction models arose in the late 1980s. These were subsequently revised, at least on a theoretical level, by models of addictive behaviour that assumed that smokers were subject to time-inconsistent behaviour. This section describes this progression.

Underlying conventional demand models is the assumption that consumers are fully rational and sovereign in their decision-making. As such, they are the best judges of their own behaviour and on what goods and services to spend their money. Within this conventional framework tobacco is considered a good like any other good. A chosen behaviour is a priori assumed optimal because a person has rationally chosen it and the government has no reason, in the absence of market failures, to interfere with this revealed preference.

However, if a product is addictive, assumption of consumer sovereignty applies no more. The addictiveness of the product "forces" a consumer to buy a product that she might not have bought had she not been addicted to it. Some early theorists have postulated that, given the addictive nature of nicotine, it was not conducive to standard economic analysis (Chaloupka, 1991). It also implies that the demand for tobacco products does not respond to changes in the price, and is thus perfectly price-inelastic (U.S. Department of Health and Human Services, 2000). If this view were true, it would imply that increases in the excise tax would be impotent as a measure to reduce tobacco consumption. However, as will be clear from this and other chapters in this book, this view does not have any empirical support.

Before the 1990s, empirical studies that investigated the determinants of demand for tobacco

were, in terms of their theoretical specification, not much different from studies that investigated the demand for other consumer products. Broadly speaking, tobacco consumption was specified as a function of the price of the tobacco product in question, an income variable, the prices of substitutes and complements, an advertising variable, and often some dummy variables aimed at capturing the impact of anti-tobacco measures. In some cases a lagged dependent variable was included in the regression equation to capture "habit persistence." Other than improving the statistical fit of the regression equation, it also allowed one to differentiate between shortrun and long-run price elasticities of demand, as will be pointed out in the next section.

Empirical tobacco demand analyses in the past two decades have largely been underpinned by the rational addiction framework formally introduced by Gary Becker and Kevin Murphy in 1988. The model of rational addiction has become the standard approach to modelling the consumption of addictive goods. It has been applied to coffee (Olekalns and Bardsley, 1996), alcohol (Waters and Sloan, 1995; Grossman et al., 1998) and tobacco (Chaloupka, 1991; Becker et al., 1994). The essence of the rational addiction model is that people with stable preferences may rationally decide to engage in an addictive behaviour since this maximizes their lifetime utility (Becker and Murphy, 1988).

Becker and Murphy distinguish between myopic and rational addiction. A myopically addicted person's current consumption is determined by his/her past consumption. However, such a person does not consider the future in determining current consumption. As such, the future is discounted at an infinitely high rate.

A rationally addicted person's current consumption, on the other hand, is determined not only by past consumption (which in turn is determined by past prices), but also by future prices. For instance, if consumers of addictive goods predict that the price of the product will increase in future, that knowledge will cause his/her consumption in the current period to decrease.

Importantly, the full price of the product includes not only the monetary price of the product, but also the negative health effects and the legal sanctions associated with consumption. For example, the full price of drugs includes the fines, prison sentences and increased mortality associated with drug use, over and above the purchase price of the drugs. Similarly, for alcohol, the full price includes the increased risk of accidents, domestic violence and increased morbidity and mortality, while for tobacco, the full price includes social disapproval, increased morbidity and premature death, over and above the prices paid for these products. As an illustration, Becker and Murphy (1988) argue that the US Surgeon General's report published in January 1964 (U.S. Department of Health Education and Welfare, 1964) greatly increased the full price of tobacco smoking. Between 1964 and 1975 per-capita cigarette consumption in the US decreased by 34%. Becker and Murphy argue that this large decrease in consumption is consistent with rational (i.e. forward-looking) behaviour, inconsistent with myopic behaviour. If smokers were myopic they would not respond to information about future consequences of their activities.

The rational addiction framework provides a theoretical model to describe three important concepts in the addiction literature, namely tolerance, reinforcement and

withdrawal (Chaloupka. 1991). Tolerance implies that a given quantity of current consumption yields less additional satisfaction as the cumulative past consumption of the product increases. This implies that, to obtain the same amount of additional satisfaction, consumers would have to consume increasingly larger quantities of the product. Reinforcement means that current consumption of the product increases future consumption, and that past consumption increases current consumption. Stated differently, the more one consumes, the more one wants to consume. Withdrawal means that the smoker's total utility/satisfaction falls if cigarette consumption is reduced.

Furthermore. Becker Murphy (1988) show that the rational addiction model can explain the observation that heavily addicted smokers often quit their consumption abruptly, i.e. "cold turkey." The explanation lies in the fact that if the addiction is strong, reinforcement in consumption is larger than had the addiction been weak. As the level of reinforcement increases. so does the degree of (adjacent) complementarity between current and future consumption. A person who wishes to reduce consumption slowly would be incurring a loss of utility over a long time period. On the other hand, by guitting abruptly, the consumer incurs a large immediate loss of utility, but this utility loss is smaller than the utility losses that would have been incurred had the quitting period been extended over a period of time.

Becker and Murphy (1988) point out some important interactions between time preference and addiction. First, people who discount the future more heavily are more likely to become addicted. Second, addicts with higher discount rates will be relatively more responsive to changes in the price than those with lower discount rates. They tend to be more affected by short-term shocks, e.g. current cigarette price increases, than by long-term implications of smoking, e.g. detrimental health consequences in middle and old age. These two theoretical results explain why young and poor people are more likely to initiate smoking than older and richer people and typically have higher price elasticities of demand, as indicated in Chapters 6 and 7. Third, the long-run price elasticity of demand will be greater. in absolute terms, than the short-run price elasticity. Fourthly, the impact of an expected change in the price of the addictive good will be greater than the impact of an unanticipated price change.

The Becker-Murphy model has been empirically tested in a variety of contexts, using both aggregate data and cross-sectional data, and generally the studies find support for the hypothesis of rational addiction. These studies are discussed in later in this chapter and in Chapter 5. While studies differ in the econometric detail, the contribution of the Becker-Murphy approach lies in the fact that forward-looking behaviour is explicitly modelled into the demand equations.

However, the rational addiction framework has been severely criticized from some quarters. For many addiction researchers the concept of rational addiction is oxymoronic. Why would a person pursue an activity that he/she becomes addicted to? Becker and Murphy answer this question as follows. First, the model applies to a large range of human activities and endeavours. People become addicted to different things, some of which are not necessarily bad. For instance, Becker and Murphy point out that people can be addicted

to "good" things like work, music. television, religion, other people, etc. Second, the model assumes that people recognize the addictive nature of the products they choose to consume, but they may still make them because the gains of consuming the product exceed the cost of future addiction. The model does not suggest that if an addict is rational, he/she is "happy." In fact, in real life addicts are often unhappy and depressed. Sometimes the addiction results from anxiety-raising and depressing events like death or divorce, which lowers their utility. Becker and Murphy (1988) argue that their model recognizes that people become addicted precisely because they are unhappy. However, they would be even unhappier if they were prevented from consuming the addictive goods.

The most criticized aspect of the rational addiction model is the assumption of perfect foresight (Chaloupka and Warner, 1999). The model assumes that people rationally decide that they will maximize their discounted lifetime utility by consuming an addictive product. According to Akerlof (Chaloupka et al., 2000a), the rational addiction model does not allow the possibility that people regret that they ever started smoking, given that they are assumed to be fully aware of the consequences of their consumption of a potentially addictive good when making these decisions. This is unrealistic, because surveys have shown that most smokers indicate that they want to quit and regret that they started smoking (Gruber and Köszegi, 2001). Similarly, numerous studies find that individuals do not have sufficient knowledge on which to base their consumption decisions (Guhl and Hughes, 2006). Chaloupka and Warner (1999), for example, observe that adolescents often underestimate the addictive nature of smoking.

Auld and Grootendorst (2002) attack the rational addiction model on a different level. While the rational addiction model has been successfully applied to several obviously addictive products (Grossman et al., 1998; Auld and Grootendorst, 2002), presumably the strength of the theory should lie in the fact that it would find that people are not addicted to things that clearly are not addictive. Auld and Grootendorst (2002) found that the standard methodology is generally biased in the direction of rational addiction. Using aggregate time series data, they found that milk, eggs and oranges were rationally addictive, and, specifically, that milk was more addictive than cigarettes. This result implied that the estimable rational addiction model tends to yield spurious evidence in favour of the rational addiction hypothesis when aggregate data are used.

The rational addiction framework assumes that consumers discount the future at an exponentially declining discount factor d(t) = δt , where $0 < \delta < 1$. The discount factor δ is often expressed as 1/ (1+r), where r is a discount rate. Exponential discounting that consumers are time-consistent, i.e. have stable preferences. Any discounting is premised on the idea that people are impatient; they place a higher value on a unit of consumption today and demand compensation to defer consumption until tomorrow. In 2001 Gruber and Kozsegi added to both the theoretical and empirical debate by arguing that consumer preferences may not be stable over time. Preferences are time-inconsistent if a person, when asked on different occasions, displays different relative preferences. Camerer and Loewenstein (2002) explain hyperbolic discount preferences, one mathematical form of time-inconsistent discounting, as follows:

"Hyperbolic time discounting implies that people will make relatively far-sighted decisions when planning in advance when all costs and benefits will occur in the future-but will make relatively shortdecisions when sighted some costs or benefits are immediate. The systematic changes decisions produced by hyperbolic time discounting create a timeinconsistency in intertemporal choice not present in the model. exponential agent who discounts utilities exponentially would, if faced with the same choice and the same information, make the same decision prospectively as he would when the time for a decision actually arrives. In contrast, somebody with time-inconsistent hyperbolic discounting will wish prospectively that in the future he will take far-sighted actions; but when the future arrives he will behave against his earlier wishes, pursuing immediate gratification rather than longrun well-being."

If a person discounts the future at a hyperbolic rather than an exponential rate, time-inconsistent preferences are a likely outcome. Results from laboratory experiments and psychological research suggest that consumers are time-inconsistent and exhibit self-control problems (Gruber and Köszegi, 2002). Self-control problems are introduced into economic models through the idea of a competing internal self, where an individual's preferences change at different times with a view to improving the current self's

welfare, sometimes at the expense of the future self's (O'Donoghue and Rabin, 2003). Most people exhibit present-biased preferences; they have a tendency to pursue immediate gratification in a way that they themselves may disapprove of in the long run. For instance, a smoker might indicate that he wishes to guit, but only in a year's time. In this scenario the future self makes the decision. However, if one were to ask him in a year's time whether he has quit smoking, the typical answer would be "no." Despite the commitment of a year earlier, the current self dominates the decision. The large time delay between exposure and disease makes smokers particularly prone to this phenomenon, since the health consequences of their current actions are only realized at a future date (Jha et al., 2000). This type of time-inconsistency, which describes smoking as an outcome of "multiple selves", strongly accords with common sense and conventional wisdom (O'Donoghue and Rabin, 2003). Many smokers want to guit smoking, but the immediate gratification from nicotine dominates the desire to guit. In this framework, cigarette consumption is more appropriately modelled based on the assumption that consumers are time-inconsistent. The existence of an "internality," arising from the psychological phenomenon hyperbolic discounting and unstable preferences, supports an argument for a cigarette tax, not only on externality grounds, but on the grounds that smoking creates "internal" costs that markets fail to correct.

If consumers exhibit present-biased preferences (i.e. the time-inconsistent model), the assumptions of rational and time-consistent behaviour (i.e. the rational addiction model) may be seriously flawed. More importantly, the optimal tax rate prescribed by each model will

differ significantly. Under the rational addiction hypothesis, tobacco consumption decisions are governed by the same rational decisionmaking process as any other good (Gruber and Mullainathan, 2002). Under this paradigm the optimal role for government is to correct for the "external costs" of smoking. Addiction per se does not constitute market failure, and the costs smokers impose on themselves are irrelevant for taxation unless they are rooted in misperceptions about the harmfulness of smoking (Guhl and Hughes, 2006). In comparison, the policy conclusion from the time-inconsistency approach that "internality costs" should be accounted for in the same way as externality costs when setting government policy. Taxation may thus be theoretically justified even where no externalities are present (Gruber and Köszegi, 2001). As a result, time-inconsistency models generally prescribe an optimal tax level which is higher than that of the rational addiction model, since the internal costs often dwarf the external costs (Gruber and Köszegi, 2002).

The empirical strategy

Over the past decades there have been vast improvements in the techniques that are available for time series econometricians. Time series data are data that are published at regular intervals and that refer to well-defined time periods, e.g. years, quarters or months. Most of the studies discussed in this chapter consider the time series data for a particular country, and thus derive appropriate coefficients for that country. However, in a limited number of cases researchers have used a pooled set of time-series data. A pooled (or in some cases a panel) data set consists of the time series data of several countries (or regions).

Pooling data results in many more observations and more often yields statistically meaningful results. Early econometric studies that investigated the demand for tobacco and other commodities would be regarded as quite out-of-date by many applied time series econometricians today. However, since these studies were important then, and since many recent studies have not employed the most up-to-date techniques, it is worthwhile to discuss the methodology of such studies.

The typical starting point for estimating the price and income elasticities of demand is to specify a demand equation. According to standard demand theory, the quantity demanded of a product is a function of the price of the product, an income variable, the prices of substitutes and/or complements, advertising, and possibly some product specific factors. Within the context of tobacco demand studies, price and income are the most important and most commonly used variables. Earlier studies1 often included an advertising variable in the regression equation (either advertising expenditure, some measure of the stock of advertising or some rudimentary count of the levels of advertising). Relatively few studies included the price of complementary and substitute goods in the regression equation. A notable exception is the seminal study by Chapman and Richardson (1990), who included the price of substitutes in their demand equations (leaf tobacco prices in the demand for cigarettes and cigarette prices in the demand for leaf tobacco). Similarly, Hsieh et al. (1999) included imported cigarette prices in the demand for local cigarettes and local cigarette

prices in the demand for imported cigarettes.

The mathematical form of the regression equation is important. Many studies use a log-log specification, primarily because this results in a constant and easily derived elasticity estimate. The price elasticity is simply the coefficient on the (logged) price variable, and similarly the income elasticity can be read off as the coefficient on the (logged) income variable. It is important to note that this specification assumes a constant elasticity, over time or at different points on the demand curve. Of course such a specification would not allow one to determine whether there are changes in the price elasticity over time, whether the elasticity differs for various price levels, or whether the elasticity differs for different magnitudes of price changes.

Another standard mathematical form is a linear specification. The coefficients cannot be interpreted as elasticities, but with minor effort elasticity estimates can be calculated. Usually the elasticity is calculated at the mean quantity and price (or income, if one wishes to estimate the income elasticity).² The added advantage of the linear specification is that is allows one to estimate the elasticity at any point in time (Bardsley and Olekalns, 1999; Van Walbeek, 2002).

In some studies the addictiveness of tobacco was modelled by including a lagged dependent variable in the regression equation. This is a standard econometric technique, based on the concept of "habit persistence" (Gujarati, 2003). If the product is addictive, it is intuitively

obvious that past consumption determines current consumption. An econometric specification that includes a lagged dependent variable has the property that one can differentiate between short-run and long-run price elasticity. If ε_P is the short-run price elasticity and α is the coefficient on the lagged dependent variable (0 < α < 1), then the longrun price elasticity is equal to ε_P/(1α). The long-run elasticity is always greater (in absolute terms) than the short-run elasticity, suggesting that a current change in the price will have a greater impact on consumption in the long run than in the short run.

To test the rational addiction hypothesis, the focus is on future price or future consumption, explaining current consumption. Becker et al. (1994) tested their theoretical model using US state-level time series data. The forward-looking nature of the model made them include next-period consumption (i.e. C_t+₁) into the demand equation. If α_1 is the coefficient on C_{t-1} and α_2 is the coefficient on Ct+1, then rational addiction would imply that α_2 is statistically significant. If only α1 is significant, this would suggest that smokers are myopically addicted. Also, within this framework, the short-run elasticity is derived from the coefficient on Pt, while the longrun elasticity is equal to $\varepsilon_P/(1-\alpha_1-\alpha_2)$. If smokers are rationally addicted, one would find that the long-run price elasticity is greater than if smokers are myopically addicted.

In the econometric literature the potential problem of identification (i.e. distinguishing between supply and demand) has been an important issue. The price-quantity combination at any moment in time is an equilibrium point,

¹ Hamilton (1972), McGuinness and Cowling (1975), Fujii (1980), Witt and Pass (1981), Bishop and Yoo (1985), Leeflang and Reuijl (1985), Radfar (1985), Abernethy and Teel (1986), Baltagi and Levin (1986), Chetwynd *et al.* (1988), Kao and Tremblay (1988), Duffy (1991), Seldon and Boyd (1991), Tegene (1991), Wilcox and Vacker (1992), Valdés (1993), Duffy (1995), Tremblay and Tremblay (1995), and Cameron (1997).

² See Warner (1977), Warner (1981), Leeflang and Reuijl (1985), Warner (1989), Flewelling et al. (1992), Becker et al. (1994), Wilcox et al. (1994), Tremblay and Tremblay (1995), Van Walbeek (1996), Bardsley and Olekalns (1999) and Bask and Melkersson (2004) for examples of elasticities at the mean.

i.e. the intersection of the supply and the demand curve. Any change in the equilibrium position from one period to another is the result of a change in the demand or the supply curve, or both. To identify the demand curve a systems approach is recommended. If the system meets certain criteria, one can specify both the supply and the demand curves. Very few studies follow this approach, with notable exceptions being Bishop and Yoo (1985) and Tremblay and Tremblay (1995). Bishop and Yoo (1985) point out that a single equation demand model can provide consistent estimates if the supply curve is either perfectly elastic or perfectly inelastic. An assumption of a perfectly inelastic supply curve, given the storability of tobacco, is unrealistic. On the assumption that the supply curve is perfectly elastic, changes in the price will trace out a demand curve. Most studies assume that the demand curve is stable in pricequantity space and that movements in the curve are a result of changes in the other demand determinants. In the absence of data on costs and other supply determinants, and given that tobacco companies often have significant market power (which results in them not having identifiable supply curves), it is little wonder that so few studies attempt to estimate supply equations.

The dependent variable almost always the quantity of cigarettes consumed. although some variations have been used. The quantity consumed is typically calculated in one of two ways. The first method is to obtain, or derive, the quantity consumed from the fiscal authorities. By dividing the total excise tax revenue by the average excise tax amount per cigarette, one can calculate the quantity of cigarettes consumed. This considers the consumption of legal cigarettes

only: counterfeit and smuggled cigarettes are not considered. If the proportion of smuggled cigarettes remains constant over time, then the price elasticity estimates and other coefficients will not be affected. However, if the proportion of smuggled cigarettes increases in response to an increase in price, the legal sales of cigarettes will understate true cigarette consumption. To the extent that this may occur, the price elasticity estimate (in absolute terms) will be biased upwards. The second calculates approach cigarette consumption as cigarette production, plus imports, less exports. The method of data collection could also lead to biases. Local production may be underreported (because of illicit manufacturing, for example) or imports may be underreported (through large-scale or small-scale smuggling). If such underreporting were to increase in sympathy with increases in the real price of cigarettes, the absolute value of the price elasticity estimates would be biased upwards. Essentially, consumption cannot be directly observed, and what is termed as consumption is proxied by a measure that represents tax paid production or shipments. Furthermore, timing issues may affect the composition of the series since retailers or consumers might increase purchases in response to an anticipated price increase, thereby artificially increasing consumption now and reducing consumption in some future period. This becomes more of an issue in higher-frequency data.

Cigarette prices and income enter the models as independent variables and are presented in real terms by dividing the nominal variable (or index) by an appropriate deflator (usually the consumer price index). The conversion of nominal price and nominal income to real

price and real income is critical. since the prices of almost all goods (both substitutes and complements) rise over time. The absolute change in nominal cigarette prices is not important; what is important is by how much cigarette prices change relative to the changes in the prices of all other goods. Models using only nominal values are also likely to provide spurious results, since all both price and income are likely to trend upward over time. Real income can be presented in aggregate or per-capita terms. Some studies regress aggregate consumption on aggregate income and the real price while other studies regress per capita consumption on per-capita income and a price variable (examples). Most studies use the adult population (aged 15 or 16 and older) as the appropriate population measure with which they obtain per-capita values, although this is not a strict rule.

Other variables that have been included in demand equations revolve around policy interventions (e.g. advertising restrictions, counter advertising, smoke free policies, age restrictions, etc). The most common way to account for policy interventions is by means of dummy variables. For example, the counter-advertising that was legislated through the Fairness Doctrine in the USA in the late 1960s and early 1970s is typically captured by a variable that had a value of one in the period 1968 to 1970, and zeroes in all other years (Hamilton, 1972; Kao & Tremblay, 1988).

The most tested interventions are advertising bans and restrictions. Initially the approach was to investigate the relationship between cigarette consumption and advertising expenditure (or other measures of advertising including stocks and counts), controlling for other demand determinants (Hamilton, 1972; Fujii, 1980; Bishop

& Yoo. 1985: Abernethy & Teel. 1986; Holak & Reddy, 1986; Kao & Tremblay, 1988; Wilcox & Vacker, 1992). The argument was that if a positive relationship between these two variables was found, a reduction in advertising expenditure would result in a reduction in tobacco consumption. This would be the empirical foundation for a ban on tobacco advertising. No consistently strong relationships were found. However, this finding was subsequently rationalised on the grounds that, since tobacco products were among the most advertised products in the world, and advertising expenditure is probably subject to decreasing returns, moderate changes in the advertising expenditure are unlikely to be picked up in substantial changes in cigarette consumption (Saffer and Chaloupka, 2000). Subsequent studies have tested the impact of advertising bans, rather than advertising expenditure, on consumption and have found that bans have typically resulted in significant declines in consumption (see the last section of this chapter for a more comprehensive discussion of this literature).

Since the early 1990s there have been significant advances in time series econometrics. This has been primarily in reaction to the long-known but largely suppressed fact that regression non-stationary variables can easily result in statistically significant economically but meaningless relationships. Most economic variables nonstationary, meaning that they tend to be subject to long-run upward or downward trends. To prevent such spurious relationships, cointegration techniques were developed. The technical details of cointegration are available in any standard econometric textbook (for example, Hamilton,

1994, Pindyck and Rubinfeld 1998, Enders, 2004). The first studies that used cointegration techniques used the Engle-Granger two-step procedure. Subsequently the Johansen procedure was developed, which is theoretically less restrictive than the Engle-Granger approach. In similar vein, econometric techniques that placed fewer restrictions on the data, like vector autoregression, were developed.

The uptake of the more advanced econometric techniques has been relatively slow in tobacco demand studies based on aggregate data. The primary reason seems to be a lack of data. Time series data are typically of annual, quarterly or monthly frequency, and even when the series are relatively long, the data demands of the new techniques are often such that the modern techniques are not applied. In developing countries this problem is more acute than in developed countries. In many instances the data are available only at an annual frequency, and consists of no more than 20 or 30 observations. The quality and accuracy of data in developing countries are likely to be inferior to that in developed countries. In cases where the data are limited or of dubious quality, state-of-theart techniques will not always be possible. However, data limitations should not provide a licence for researchers to ignore modern developments in econometrics. At the very minimum, one should test for the time series properties of the data, and possibly perform the regression in first differences. The review of the literature suggests that many studies in the past two decades do not employ these econometric developments.

The proportion of tobacco demand studies that use aggregate data has been declining relative to

studies that use microeconomic or household cross sectional data. Studies that use household data are discussed and reviewed in Chapters 5 and 6. Studies based on aggregate data have some significant drawbacks. The first is the relative paucity of data. Data sets in excess of 50 time series observations are scarce (Prest. 1949; Tegene, 1991, being important exceptions). In contrast, the number of observations in household surveys is limited only by the budget of the survey. Second, the guestions one can answer with aggregate data are limited. One can estimate price and income elasticities, but one cannot, for example, estimate the impact of price or income changes on the consumption of different groups (by gender, race, income, education, etc.). or determine changes in smoking prevalence or smoking intensity. Household data sets are much richer than aggregate data sets, and are better suited to answering such questions. Third, data limitations may result in biased parameter estimates. A high degree of multicollinearity between the independent variables. a very common problem in time series data, results in large standard errors on the estimated coefficients. Regressions may also suffer from omitted variable bias. Some variables might be omitted because the data do not exist or because the inclusion of the data worsens the multicollinearity problem to the extent that the researchers decide to exclude variables that they regard as important. Similarly, autocorrelation in the residuals, a very common problem in time series data, results in inefficient coefficients. Having said this, studies based on household data are subject to similar and other estimation and data problems.

A more recent development has been the estimation of cross-

country (or. in the USA, cross-state) panel models, which are essentially cross sectional models based on the aggregated data of a country (or state). The first study in this genre was by Baltagi and Levin (1986), who exploited the fact that different US states had different excise tax regimes, and they could thus estimate price elasticity of demand, making appropriate adjustments for small-scale smuggling from lowtax to high-tax states. Models that are based on country data provide global estimates of price and income elasticities: in most cases these models control for price and income effects when testing the effectiveness of advertising bans and restrictions on a global level. Earlier models were elementary and did not use fixed effects to control for crosscountry differences nor the addictive nature of cigarettes (Laugesen and Meads 1991; Stewart 1993). More recent additions to the literature have made significant improvements in methodology and estimation techniques. Saffer and Chaloupka (2000) applied country-specific fixed effects. Nelson (2003) tested the endogeneity of advertising bans, and Blecher (2008) extended the sample of countries to include a large number of developing countries.

Empirical literature

A survey of tobacco demand studies reveals that the focus of attention has changed several times in the past 60 years. In fact, several "waves" of empirical studies into the demand for tobacco can be identified.

In what could be termed the first wave, a small number of studies investigated the demand for tobacco in the 1940s to 1960s (Stone, 1945; Prest, 1949; Koutsoyiannis, 1963). These studies were part of a growing literature that aimed to investigate the demand for household goods. Price and income elasticities were estimated, but the public health implications of these estimates were not discussed, presumably because the health impact of smoking was not well publicized at that time.

The focus of tobacco-related empirical research changed significantly in the early 1970s. During the 1970s-1990s, which could be called a second wave, researchers began to draw policy conclusions from their results. The focus in this period shifted away from the estimation of price and income elasticities to the impact of advertising and health awareness on the demand for tobacco products. In estimating the impact of advertising and health awareness on cigarette demand, price and income were included as control variables in the regression equation, but these were often not the focus of the investigation. During this period the lines between "proindustry" research and "pro-tobacco control" research were drawn, and the debate between these two camps was vigorous and often acrimonious.

The first two waves focused exclusively on developed countries, and the empirical results were based on time series data. The third wave had its origins in 1990, when price elasticity estimates were published for Papua New Guinea, the first developing country studied (Chapman and Richardson, 1990). During the 1990s the focus gradually shifted towards developing countries. This shift in research focus was in reaction to the large increase in smoking in the developing world, and the likely impact that this would

have on mortality patterns in the 21st century (Jha and Chaloupka, 1999). The focus in most of the developing country studies was on the price elasticity of demand.

United States of America

terms of methodological complexity, the USA-based studies are generally the most advanced, and have addressed issues that have not been addressed by researchers in other countries. Researchers in the US have several significant advantages over their colleagues in other countries. First, tobacco control is high on the authorities' agendas3 and attracts large financial resources from government and private institutions. Consider the following examples. In 2000 the 11th World Conference on Tobacco or Health, held in Chicago, received a US\$10 million sponsorship from two US health societies and a private foundation. This is more than ten times any previous World Conference.4 In 2002 the Fogarty International Centre made US\$18 million available for tobacco control research around the world. One of the requirements was that the research teams in other countries be linked to established research bodies in the US. Subsequently much larger amounts have been made available by US aid agencies, primarily for tobacco-related research in low-and middle-income countries. studies are often anchored by US researchers. More than 40 working papers have been published by the prestigious National Bureau for Economic Research (NBER) on matters relating to the economics of tobacco control. There is a pool of researchers who specialize in

³ This is generally true for most states and particularly true for states like California and New York State. However, the tobacco-growing states like Kentucky and the Carolinas do not have a strong tobacco control focus.

⁴ The World Conference on Tobacco or Health is held every three years and is the premier meeting of tobacco control experts, researchers and lobbyists.

the economics of tobacco control research, unmatched in any other country. As an illustration, of the 39 authors that contributed to Tobacco Control in Developing Countries (Jha and Chaloupka, 2000), arguably the most comprehensive book on the economics of tobacco control to date. 19 were from academic and/or governmental institutions in the USA, while another eight were from the World Bank, World Health Organization or the International Monetary Fund. Of the remaining 12 authors, ten were from developed countries (especially the United Kingdom and Australia), and two were from developing countries.

Second, the existence of more than 50 states and territories, each with separate legislative, excise tax and retail pricing systems, often creates a research design environment that allows researchers to test phenomena that would have been virtually impossible to test otherwise. For example, changes in state-specific excise taxes were used to obtain quasi-experimental price elasticities of demand (Baltagi and Goel, 1987). Also, studies that employ individual-level data to determine price elasticities of demand for specific demographic groups can take advantage of the fact that there is a large degree of variation in individual states' tobacco excise tax regimes and other tobacco control interventions.5

Third, there are some very large survey data sets that specifically investigate smoking behaviour, especially among the young. Because these surveys are often repeated year after year, changes in smoking behaviour over time can be monitored. For example, several waves of the Monitoring the Future Surveys have been used to estimate the price elasticity of demand for cigarettes among secondary school pupils, and various demographic groups within this sample (e.g. Chaloupka and Grossman, 1996; Chaloupka and Pacula, 1998). These studies are discussed in detail in Chapters 5 and 6.

As indicated in the discussion econometric strategies, demand for cigarettes is typically specified as a function of price, income and some tobacco control interventions. For most US studies, the prime focus of the study is on the impact of cigarette prices on quantity consumed. However, some studies focused primarily on the effect of a non-price determinant of the demand for cigarettes (such as advertising, health publicity or other tobacco control interventions), and in such cases the price would enter the regression equation as a control variable. Table 4.1 is a comprehensive chronological summary of studies of cigarette demand in the US using aggregate data studies. The studies differed in many respects, including: (1) the frequency of data,6 (2) the use of econometric or non-econometric estimation techniques,7 (3) the use of single equation versus multiple equation regression techniques, and (4) the use of national or state-specific

While the techniques for estimating the demand equations are similar enough to not list all the US studies

in this chapter, some seminal articles, as well as those that are in some way unique, are briefly discussed here.

Warner (1977) estimated the impact of various health scares and other high-profile anti-smoking publicity campaigns on the demand for cigarettes. In his study he did not estimate the price elasticity of demand, but included the impact of price into the regression model by assuming that the demand curve was linear in price-quantity space and that the price elasticity of demand was the mean price and quantity for the period (1947-70) being studied. Imposing a price elasticity onto the regression equation, rather than allowing the data to estimate the price elasticity, was rationalised on the grounds that including price in the regression equation would result in unacceptable levels of multicollinearity. Based on this analysis, Warner concluded that the various anti-smoking campaigns resulted in a significant decrease in smoking. In fact, he suggests that per capita consumption of cigarettes would have been 20-30% higher in 1975 had it not been for the success the anti-smoking campaign. What is interesting about this study is that changes in the excise tax on cigarettes were not presented as a particularly effective tobacco control instrument. The focus was on anti-tobacco publicity, and exciseinduced changes in the retail price appear to have entered the analysis as somewhat of an afterthought.

⁵ For example, see Chaloupka and Wechsler (1997), Chaloupka and Pacula (1998), Tauras and Chaloupka (1999), and Tauras et al., (2001). These studies are dealt with separately in Chapters 5 and 6.

⁶ Most studies made use of annual data. Flewelling et al. (1992), Wilcox and Vacker (1992), Duffy (1995) and Hu et al. (1995a) use quarterly data, while Keeler et al. (1993), Hu et al. (1994 and 1995b) and Gruber and Köszegi (2001) use monthly data.

⁷ Studies that have estimated price elasticities without using econometric techniques include Baltagi and Goel (1987) and Peterson et al. (1992). In these studies the researchers assessed the magnitude of changes in cigarette consumption following state-specific cigarette tax increases.

⁶ Of all US states, California (closely followed by New York) has the most stringent tobacco control legislation. Published studies that have investigated the impact of tobacco control interventions on the demand for cigarettes in California include Flewelling et al. (1992), and Hu et al. (1994 and 1995b). Most US studies that investigate the demand for cigarettes focus on the country as a whole. Some studies take cognizance of differences in taxes between states and try to account for the small- and large-scale smuggling between low-tax and high-tax states (Baltagi and Levin, 1986, Baltagi and Goel, 1987 and Thursby and Thursby, 2000).

	ø						
	Comments						
	Data	Annual time series data from 1926 to 1970	Annual time series data from 1947 to 1970	Annual time series data from 1929 to 1973	Annual time series data from 1947 to 1978	Annual time series data from 1954 to 1980	Annual time series data from 1949 to 1981
	Estimation method	Myopic addiction log linear and linear OLS	Myopic addiction	Log linear and linear myopic addiction OLS	Static myopic addiction model OLS	Static system approach (equations for both supply and demand equations) using 2SLS and 3SLS	Linear OLS and log dependent variable OLS, myopic addiction
	Control variables	Advertising expenditures (positive although insignificant), health scares (negative and generally significant)	Time trend, health, dummies for health scares, Surgeon General's report and Fairness Doctrine	Advertising expenditure (positive although not generally significant), time period dummies (negative but generally insignificant)	Many dummies for various health scares and interventions, state law population measure	Advertising expenditure, health scare dummy variable	Print advertising (generally positive and significant), broadcast advertising (generally positive although insignificant), package warnings (negative although generally insignificant), broadcast counter advertising (negative advertising (negative advertising degrative
l States	Estimated income elasticity	0.73	Not included	Short-run Log linear 0.33 Linear 0.27 Long-run Log linear 0.50 Linear	Positive and significant	Preferred value = 0.92; other specifications yield elasticities from 0.86 to 1.10	Not included in model
ate data in the United States	Estimated price elasticity	-0.51	-0.5	Short-run Log linear -0.63 Linear -0.48 Long-run Log linear -0.92 Linear	-0.37	Preferred value = -0.45; other specifications yield elasticities between -0.41 and -0.64	Negative and significant (unable to calculate elasticity since model is linear)
Table 4.1. Studies employing aggregate	Country	United States	United States	United States	United States	United States	United States
Table 4.1. Studie	Study	Hamilton (1972)	Warner (1977)	Fujii (1980)	Warner (1981)	Bishop and Yoo (1985)	Abernethy and Teel (1986)

Study	Country	Estimated price elasticity	Estimated income elasticity	Control variables	Estimation method	Data	Comments
Abernethy and Teel (1986) (contd)				and significant), print advertising warning (negative although insignificant), broadcast advertising ban (insignificant)			
(1986) (1986)	46 US States	Short-run -0.22 to -0.23	Insignificant	Price in neighbouring states (positive), advertising (positive although insignificant), Fairness Doctrine dummy (negative although generally insignificant)	Log linear myopic addiction OLS within, Hausman-Talyor, Zellner-Geisel Search Procedure	Pooled annual data from 1963 to 1980	Uses the price of cigarettes in neighbouring states to control for smuggling; finds that there may be spill over effects to neighbouring states where smuggling may be significant
(1986)	United States	Wide variation and significance Before advertising ban 0.07 to 0.50 (yes, positive) After advertising ban 0.70 (yes, positive) to -0.84	Income not controlled for	None	Log linear myopic addiction model (Maximum likelihood)	Annual time series 1950 to 1979	Industry and brand- level regressions
(1987)	United States	-0.17 to -0.56 Downward trend in elasticities over time and an upward biased in states where small-scale smuggling exists	Not controlled for	Small-scale smuggling	Non-econometric quasi experimental computational approach	Annual time series data from 1956 to 1983	Attempts to understand how elasticities change over time and how small-scale smuggling impacts on elasticities
(1988)	United States	Static -0.50 to -0.66 Dynamic Short-run -0.50 to -1.02 Long-run -0.44 to -1.77	Static 0.77 to 1.30 Myopic Short-run 0.74 to 1.48 Long-run 0.59 to 3.03	Advertising expenditure (positive), dummies for the 1964 health scare (negative), 1968 Fairness Doctrine (insignificant), 1971 broadcast ban (insignificant)	Log linear myopic addiction with an IV technique	Annual time series data from 1953 to 1980	Improving Bishop and Yoo
Seldon and Doroodian (1989)	United States	Short-run -0.4	Short-run 0.27	Health scare (negative), media policy (negative although	Non-linear myopic addiction 3SLS simultaneous demand system	Annual time series data from 1952 to 1984	

Study	Country	Estimated price elasticity	Estimated income elasticity	Control variables	Estimation method	Data	Comments
Seldon and Doroodian (1989) (contd)				insignificant), advertising increase competition			
Warner (1989)	United States	-0.2	Significant and positive	Dummies for interventions	Linear myopic addiction OLS	Annual time series data from 1947 to 1987	
Seldon and Boyd (1991)	United States	Short-run -0.22 to -0.26. Long- run not significantly different from short- run	Short-run 0.14 to 0.25. Long- run not significantly different from short- run	Advertising (positive), policy dummies in 1964, 1968, 1971, 1979 (Negative)	Myopic addiction Maximum Likelihood	Annual time series data from 1953 to 1984	Uses a Cooley- Prescott model, interested in the instability of demand due to continuous government intervention
Tegene (1991)	United States	-0.29	0.53	Advertising	Log linear myopic addiction model with Kalman filter	Annual time series data from 1929 to 1986	Elasticities are found to decline over time
Flewelling <i>et al.</i> (1992)	California, United States	-0.25 to -0.35	Income not included	Seasonal and trend dummies and dummies to control for consumption spikes related to previous tax increases	Linear static OLS (including ridge regression)	Quarterly time series data from 1980 to 1990	
Peterson <i>et al.</i> (1992)	United States	Not a demand model. Tax increases were associated with a decline in consumption. Larger the increase, the larger the decline	Not in model	None	Analytical model	Annual time series data from 1955 to 1988	
Wilcox and Vacker (1992)	United States	Positive and insignificant	Positive and insignificant (nominal income)	Advertising, seasonality population, inflation, warnings and policies. Only price and income in final model	Linear stepwise regression	Quarterly time series data from 1961 to 1990	Nominal prices rather than real prices are used
Keeler <i>et al.</i> (1993)	California, United States	Short-run -0.3 to -0.5 Long-run -0.5 to -0.6	Insignificant	Regulation (negative), Arizona and Oregon tax increase dummies (positive)	Non-linear myopic, rational and constrained rational addiction models	Monthly time series data from 1980 to 1990	
Becker <i>et al.</i> (1994)	50+1 US States	Short-run -0.36 to -0.48 Long-run -0.73 to -0.85 (unable to estimate myopic addiction elasticities since the	Generally positive and significant (unable to estimate elasticies since the models were linear and the income elasticities were not	Index of incentive to smuggle, index of incentive for short distance export smuggling, index of incentive for short distance export	Linear myopic and rational addiction models, 2SLS and OLS with group and year fixed effects	Pooled annual data from 1955 to 1985	

Study	Country	Estimated price elasticity	Estimated income elasticity	Control variables	Estimation method	Data	Comments
Becker <i>et al.</i> (1994) (contd)		models were linear)	specifically reported)	smuggling; all three generally negative and significant			
Hu e <i>t al.</i> (1994)	California, United States	No elasticity estimated, examining the direct impact of a tax change instead	Not included in model	Time trend	Analytical time series model	Monthly time series data from January 1984 to December 1991	
Sung e <i>t al.</i> (1994)	11 Western US states	Short-run -0.40 Long-run -0.48	Positive	Many demographic variables, regulation (negative), small-scale smuggling (positive)	Rational addiction panel linear	Pooled annual data from 1967 to 1990	
Thursby and Thursby (1994)	39 US states	-0.26	0.11	Canada-bordering states (negative although insignificant), Indian reservations (positive), military (negative although not significant), tax differentials (negative although not significant), membership of anti-smuggling organisations (positive), felony (negative), felony (negative), felony discount rate paid to wholesalers (negative), time dummies (negative)	Log linear static and myopic addiction models	Pooled annual data from 1972 to 1990	Model attempts to estimate the extent of smuggling
Hu <i>et al.</i> (1995a)	California, United States	No elasticity estimated, examing the direct impact of a tax change instead	Not included in model	Quarterly dummies, tax, media	Analytical time series model	Quarterly time series data from 1980 to 1993	
Tremblay and Tremblay (1995)	United States	-0.41 to -0.43	Positive and significant	Advertising expenditure, dummies for Surgeon General's report, Fairness Doctrine, time trend	Linear static 2SLS W2SLS	Annual time series data from 1955 to 1990	Includes supply side in the equation

Study	Country	Estimated price elasticity	Estimated income elasticity	Control variables	Estimation method	Data	Comments
Keeler <i>et al.</i> (1996)	United States	Not a demand study. Shows that price competition can reduce impact of regulation. A 1 cent state tax increase increases prices by 1.11 cents	N/a	N/a	Analytical model	Pooled annual data from 1960 to 1990	
Baltagi <i>et al.</i> (2000)	46 US States	Traditional models (OLS, GLS, etc) Short-run -0.09 to -0.30 Long-run -1.79 to -2.98 Instrumental models Short-run -0.21 to -0.50 Long-run -0.68 to -1.37	Traditional models (OLS, GLS, etc) Short-run -0.03 to 0.10 Long-run -1.00 to 0.60 Instrumental models Short-run -0.02 to 0.19 Long-run -0.11 to 0.51	State-specific demographic variables including religion, education and race. Price in neighbouring states (substitutes)	Various dynamic panel estimators including OLS and GLS (with various effects), and 2SLS, EC2SLS and FD2SLS for dynamic.	Pooled annual data from 1963 to 1992	Tests whether homogenous estimators preferred to heterogeneous estimators
Gruber and Köszegi (2001)	United States	Short-run [-0.43 to -0.48]	Not reported	Unknown	Linear rational addiction model with group and year fixed effects	Annual time series data from 1973 to 1996	Values in [] calculated by the Working Group
Huang et al. (2004)	42 states and Washington DC, USA	Short-run -0.21 Long-run [-1.88] Instrumental Short-run -0.41 Long-run [-2.69]	Short-run 0.04 Long-run [3.73] Instrumental Short-run 0.06 Long-run [0.38]	Price in neighbouring states, time frends, proportion of population 65 and above	Log linear myopic addiction, OLS and 2SLS	Pooled annual data from 1961 to 2002	Long-run results calculated from the short-run results and the lagged dependent variable by the Working Group
Goel (2009)	United States	Static -0.86 to -0.92 Dynamic Short-run -0.04 to -0.11 Long-run [-2 to -3.7]	Static 0.05 to 0.08 Dynamic Short-run -0.01 to -0.03 Long-run [-0.3 to -1.5]	Advertising, master settlement agreement	Log linear dynamic OLS with fixed effects	Pooled annual data from 1975 to 2004	Long-run results calculated from the short-run results and the lagged dependent variable by the Working Group

Values in [] calculated by the Working Group using data reported in corresponding studies.

EC2SLS, 2-stage least squares procedure that assumes a one-way error-component model; FD2SLS, first-difference 2-stage least square estimator; GLS, generalized least squares estimates/estimator; OLS, ordinary least squares estimates/estimator; W2SLS, 2-stage least squares estimates/estimator; SSLS, 2-stage least squares estimates/estimator; PSLS, 2-stage least squares estimates/estimator.

Fuiii's (1980) study uses ridge regression to alleviate the problems associated with multicollinearity between the independent variables. While the focus of his analysis was still largely on the impact of the health scare introduced by the Surgeon General in 1964 and airing of anti-smoking commercials at the end of the 1960s, he found the effects of these interventions modest. However, he concluded that "taxation, however, could have more substantial effects. Estimates of the price elasticity of demand (about -0.45) indicate that a 10% increase in the price of cigarettes will lower consumption by 4.5%. This effect became more pronounced in the long run" (Fujii, 1980).

Baltagi and Levin (1986)estimated the demand for cigarettes in the USA, based on annual data for the period 1963-1980 for 46 states. What is interesting about this study is that it accounts for possible small-scale smuggling between states and cross-border shopping. Given differences in cigarette excise taxes and hence prices between states, one can expect a difference between sales and consumption in states (high-price states have greater consumption than sales, and vice versa in low-price states). If one does not account for the small-scale smuggling effect and cross-border sales, the price elasticity estimates would be biased away from zero. To account for small-scale smuggling and cross-border sales between high- or low-price states, they included the cigarette price in the lowest-price neighbouring state.

They found a neighbouring state price elasticity of 0.08, suggesting that if the price in the neighbouring state is 10% lower than the home state, the cigarette sales in the home state would be expected to decrease by 0.8%. The price

elasticity accounting for the smallscale smuggling effect and cross border sales is estimated at about -0.2.

An innovation introduced by Seldon and Boyd (1991) was to test and adjust for instability in the demand function. Using annual data for the period 1953-1984 and using a technique developed by Cooley and Prescott (1976), they found that the demand for cigarettes was in fact quite unstable over this period. The instability of the demand function is attributed to government interventions (e.g. the 1964 Surgeon General's report, the 1965 Cigarette Labelling and Advertising Act and the anti-smoking commercials that started after 1968). By including appropriate dummy variables for these interventions and estimating the demand equations with a Maximum Likelihood technique derived from the Cooley-Prescott method, they found that the demand system stabilized, and that the inclusion of the dummy variables reduces the price elasticity estimate in absolute terms from -0.26 to -0.22.

The rational addiction framework of Becker and Murphy spawned a substantial literature that aimed to incorporate the principles of forwardlooking behaviour into the empirical The rational addiction framework has been applied to both aggregate and individual-level data. Studies based on individual-level data, initiated by Chaloupka (1991), are covered in Chapter 6. The first studies to test the rational addiction hypothesis with aggregate data were by Keeler et al. (1993) and Becker et al. (1994).

Keeler et al. (1993) considered monthly data for California for the period 1980–1990. In specifying a demand equation, they regressed current consumption on, among others, future consumption.

Given that the monthly data were too unstable to yield meaningful results, they were forced to use an unweighted moving average of the previous 12 months' consumption as a proxy for current consumption and an unweighted moving average of the next 12 months' consumption as a proxy for next period consumption. They found that the coefficient on future consumption is positive and significant, and thus supportive of the rational addiction hypothesis. However, they found that the price elasticities produced by the myopic and rational addiction frameworks. and by a framework which does not account for addictive behaviour, were remarkably consistent in the range of -0.47 to -0.58.

Becker et al. (1994) used a large aggregate data set of more than 1500 observations (50 states over 31 years) to investigate empirically whether cigarette smokers are "rational" in the way that rational addiction is defined. Overall, the results rejected the myopic model of addiction, and provided evidence that consumers do consider future prices in their current consumption decisions (Becker et al., 1994).

Despite the many differences in research methodology, there are several generalizations that follow from these studies. First, all empirical studies included the cigarette price as a determinant of cigarette consumption, and evidence for a strong negative relationship between these two variables is overwhelming. The price elasticity estimates generally varied between -0.15 and -0.90, but seem to be concentrated in the -0.20 to -0.60 range. This implies that the demand for cigarettes is relatively price-inelastic, but certainly not perfectly price-inelastic. From a tobacco control perspective this result provides the rationale for using excise tax increases as a tool to reduce cigarette consumption. An increase in the excise tax increases the retail price of cigarettes, which in turn decreases cigarette consumption. Furthermore, since cigarettes are inelastic, the increase in price will be greater than the decrease in consumption. Therefore, total tax revenue is likely to rise when taxes rise since the tax increase more than compensates for the declining consumption.

Second, studies that investigated "health scares" and anti-smoking publicity which resulted from the Fairness Doctrine generally found that they reduced the demand for cigarettes (Hamilton, 1972; Baltagi and Levin, 1986; Kao and Tremblay, 1988). According to this Doctrine, companies advertising "controversial goods" (which, after the publication of the 1964 Surgeon General's report, included cigarettes) had to pay for advertisements that presented the alternative view. This resulted in substantial anti-tobacco advertising between 1967 and 1970. However, the relative magnitude of the publicity effect is unclear. Hamilton (1972), Warner (1977, 1981 and 1989), Kao and Tremblay (1988), found evidence of a sizeable long-term effect, while Fujii (1980) and Bishop and Yoo (1985) concluded that the impact was small and transitory. In more recent studies, anti-smoking publicity as a determinant of consumption seems to have received little attention in the empirical literature.

Third, there is no consensus on the impact of advertising expenditure on the demand for cigarettes. Several studies (Hamilton, 1972; Wilcox and Vacker, 1992; Duffy, 1995), found no significant relationship between advertising expenditure and cigarette

consumption. Other studies found a positive relationship, but even when such a relationship was found, its impact on cigarette consumption was small (Fujii, 1980; Bishop and Yoo, 1985; Abernethy and Teel, 1986; Holak and Reddy, 1986; Kao and Tremblay, 1988; Seldon and Doroodian, 1989; Seldon and Boyd, 1991).¹⁰

Saffer (2000) has proposed that advertising per se is an inappropriate measure and that, since many countries have experimented with advertising restrictions and bans, we can actually test the impact of policies (we review this literature in the last section of this chapter). He argues that the high level of aggregation of advertising expenditure data used in time series studies leaves little variation to correlate with consumption data. Generally, since the marginal product of advertising is very low (and possibly even zero) it is not likely that we would find any relationship between advertising expenditure and consumption. Chapman (1989) also criticized the use of these techniques, and in particular noted the inability of aggregate studies to examine all methods of promotion (including non-advertising and price-based promotion) used by the tobacco industry. Econometric analysis only examines the effects of advertising on aggregate data, while advertising also has an influence on smoking related cognition and beliefs.

Fourthly, most studies incorporate an income variable in the demand equation as a control variable. There is no consensus on the value of the income elasticity of demand for cigarettes, other than that it lies between zero and one (Andrews and

Franke, 1991). This suggests that cigarettes are a normal good, which is intuitively reasonable (income elasticity estimates are explicitly reviewed in this chapter). However, the policy impact of this result is not that one should advocate for lower income as a tobacco control measure, but that growth in income should be taken into account when considering tax policy. A separate literature that considers affordability (price and income simultaneously) has recently developed and is considered later in this chapter.

Baltagi and Goel (1987) and Tegene (1991) used estimation techniques that allowed the price elasticity to change over time and found that the demand for cigarettes in the USA became less elastic over time. Andrews and Franke (1991). using a meta-analysis of published studies came to a similar conclusion. Figure 4.1 shows a scatter plot of the estimated price elasticity of demand, against the midpoint of the period for which the study was performed. The studies included in this scatter plot have been taken primarily from Andrews and Franke (1991) and US Department of Health and Human Services (2000), supplemented by more recent research.11 In Figure 4.1 the number of years of data used in each study is represented by the size of each dot. The smallest dots represent the smallest number of years of data, while the studies that use the largest number of years of data have the largest dots. The smallest number of years of data is 10 years while the largest is 58 years.

Figure 4.1 shows that the majority of estimates of price elasticity lie between -0.1 and -1.0, with most clustered between -0.2 and -0.6.

⁹ Abernethy and Teel (1986) found a significant positive relationship for print advertising but not broadcast advertising.

¹⁰ See Andrews and Franke (1991) for a more complete list.

¹¹ For studies listed in US Department of Health and Human Services (2000), the price elasticity estimates as published in USDHHS were used in Figure 4.1. For studies listed in Andrews and Franke (1991), an average price elasticity is calculated if more than one price elasticity estimate was published in any particular study. Long-run price elasticities are not

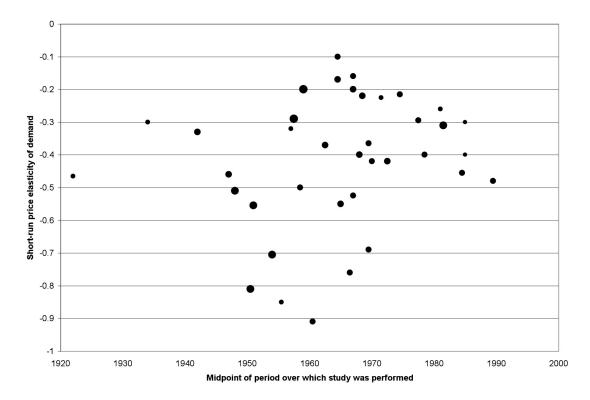


Figure 4.1. Price elasticity estimates for the USA, based on time series studies

Sources: The studies referred to in the figure can be found in Table 4.1. The table only includes short-run elasticities. The years refer to the middle year under investigation in those studies, hence the most recent study (Goel, 2009) includes data from 1975 to 2004 and is thus listed in 1989/90.

The small number of studies which fall outside of this cluster have no systematic methodological, data or estimation technique differences from those within the cluster. On the basis of these studies there is no strong evidence that the demand for cigarettes has become less elastic over time. More recent studies suggest that the range of estimated price elasticities has narrowed somewhat since the 1970s, with reduced variability, between -0.20 and -0.50. Of course this raises the question of why this may be the case. Several reasons can be put forward. First, estimation techniques (and possibly data quality) may have improved over time. For example, including variables in the demand equation that are positively related to price will tend to reduce the coefficient on price (and thus reduce the absolute value of the price elasticity). However, while this is a theoretical possibility, the list of control variables in demand equations based on aggregate data has not changed much over time, and thus more complete and more comprehensive specification the demand equation is not a likely reason for the perceived reduction in the price elasticity over time. However, more recent studies have given explicit recognition of illicit cigarettes (i.e. smuggled, etc.) and their impact on the price elasticity estimates (Baltagi and Levin, 1986, Baltagi and Goel, 1987, Becker et al., 1994, Sung et al., 1994, Thursby and Thursby, 2000, Baltagi et al., 2000, Huang et al., 2004). If the illicit trade in cigarettes is not controlled for, this results in price elasticity estimates that are biased away from zero. Accounting for illicit cigarettes reduces the bias and hence the absolute value of the price elasticity estimates.

Second, as the general level of income has increased over the past 50 years, cigarettes have generally become more affordable (despite the fact that their real price has increased over this time period). Thus the proportion of income required to purchase a packet of cigarettes has decreased over this long time period. However, this is not true for the past two decades, which have seen very rapid increases in the price of cigarettes. Economic theory indicates that the price elasticity (in absolute terms) decreases as the product takes up a smaller proportion of a

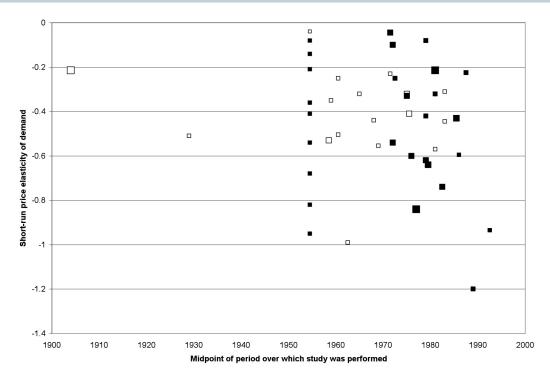


Figure 4.2. Price elasticity estimates for the United Kingdom and other high-income countries, based on time series studies. White squares are United Kingdom studies and solid black squares are from other high-income countries.

Sources: Figure calculated by the Working Group.

The studies referred to in the figure can be found in Table 4.2. The table only includes short-run elasticities. Estimates for several countries come from a single study by Koutsoyiannis (1963) and result in a grouping on the midpoint 1954/1955. The years refer to the middle year under investigation; hence the most recent study (Pierani and Tiezzi, 2009) includes data from 1960 to 2002 and is thus listed in 1981.

person's or household's total income and becomes more affordable.

Other high-income countries

Table 4.2 is a comprehensive chronological summary of 39 published cigarette demand studies in developed countries other than the US. The list is dominated by studies based on the United Kingdom (16), followed by that of New Zealand (four). As it turns out, these two countries, together with Australia, Canada and the USA, have been at the forefront of tobacco control policy.

Figure 4.2 depicts all of the elasticity estimates from Table 4.2. The large number of estimates from the United Kingdom are depicted by the white squares and studies from other high-income countries

by the solid black squares. Again, the larger squares represent longer time periods under consideration, the smallest being 9 years and the largest being 68 years. The price elasticity estimates range between zero (i.e. not significant) and -1.2, with most studies clustered between -0.2 and -0.6. With two exceptions, all estimates in the United Kingdom lie between -0.2 and -0.6. There is greater variation in other highincome countries, although this might be expected since the countries vary significantly with respect to many factors (i.e. price, income and tobacco control measures). Even though the methodologies, types of data and estimation techniques differ widely between studies, the results do not differ widely, especially in the United Kingdom. Whereas there

is very limited evidence that the absolute value of the price elasticity of demand may be decreasing in the USA, there is no such evidence for other developed countries. It is part of the conventional wisdom that the average price elasticity of demand for tobacco is around -0.4 in developed countries (Jha and Chaloupka, 1999; Chaloupka *et al.*, 2000b; U.S. Department of Health and Human Service, 2000).

Several of the studies in this group of countries are notable. Stone (1945), Prest (1949) and Koutsoyiannis (1963) were the first to estimate demand in any country. Townsend (1987) was unique in that it estimated different elasticities for different social classes in the United Kingdom.

First known study to attempt to estimate Single equation for each country impact of the 1962 report on cigarette consumption Investigated the of Physicians Comments elasticities Annual and quarterly time series data from Annual time series data from 1950 to 1959 Annual time series data from 1920 to 1938 Annual time series data from 1870 to 1938 with 1915 to 1919 excluded 1951 to 1967 Static log linear OLS Static levels and first differences log linear Static log linear OLS **Estimation method** model Time trend (positive), UK dummy for Time trend (positive), post-World War I Time trend (generally (negative for Greece, not included for other (1928-33) (positive) goods and services variables (negative) **Control variables** dummy and trend prices of all other dummy variable Population size coupon trading Health publicity countries), (positive) (positive), positive) Table 4.2. Studies employing aggregate data in other high-income countries UK 0.07 (not significant) US 0.33 Estimated income The Netherlands 0.34 (insig.) **UK** 0.07 (insig.) 0.10 (insig.) 0.13 (insig.) **Austria** Australia 0.43 (insig.) 0.48 (insig.) 0.26 (insig.) 0.07 (insig.) 0.56 (insig.) 0.09 (insig.) Not shown elasticity Belgium Sweden Finland Canada Positive Norway France Greece reland 0.83 0.18 Italy 0.17 **UK** between -0.49 and -0.53 -0.83, depending on specification -0.31, depending on -0.57, depending on between -0.60 and For quarterly data Between -0.12 and between -0.13 and Not shown (insig.) The Netherlands Not shown (insig.) Estimated price For annual data -0.08 (insig.) -0.21 (insig.) Australia specification -0.04 (insig.) 0.15 (insig.) elasticity Belgium Sweden Finland Austria -0.95 Canada Norway Greece France reland **US** -0.94 -0.54 -0.36 -0.82 -0.68 -0.41 -0.41 0.24 Italy 놀 United Kingdom and United States **United Kingdom** United Kingdom countries (single country 14 high-income equations) Country Koutsoyiannis (1963) Sumner (1971) Stone (1945) Prest (1949) Study

Study	Country	Estimated price elasticity	Estimated income elasticity	Control variables	Estimation method	Data	Comments
Atkinson and Skegg (1973)	United Kingdom	All adults between –0.1 and –0.4 depending on specification Males statistically insignificant Females -0.35	Positive	Health publicity dummy and trend variables (generally negative)		Annual time series data from 1951 to 1970	
Russell (1973)	United Kingdom	-0.50 to -0.66	Not explicitly included, a price-income ratio is included (affordability elasticity) -0.44 to -0.58	Royal College of Physicians Reports (1962 and 1971) (negative)	Rather than using regression analysis, the results are based on correlations and graphical representations of the data	Annual time series data from 1946 to 1971	Males only
Peto (1974)	United Kingdom	For males -0.37 to -0.64 Females not investigated	0.14 to 0.49 (generally insignificant)	Health publicity dummy and trend variables (generally negative)	Seemingly a log linear OLS	Annual time series data from 1951 to 1970	Used to try to address the conflicting results regarding price elasticity between Atkinson and Skegg (1973) and Russell (1973)
McGuinness and Cowling (1975)	United Kingdom	Short run -0.99 Long run -1.05	Short run 0.31 Long run 0.33	«Stock» od advertising expenditure (positive)	Log linear model addition (Koyck)	Quarterly time series data from 1957 (Q2) to 1968 (Q4)	
Metra Consulting Group Ltd (1979)	United Kingdom	Short-term -0.34 to -0.54 Long-term -0.42 to -0.54	Unknown	Unknown	Unknown	Quarterly time series data from 1958 to 1978	The study was based on and aimed to refute McGuinness and Cowling's (1975) finding of a positive relationship between advertising and cigarette consumption. Using data supplied by the tobacco industry, the study found no significant relationship between advertising and cigarette consumption. Quoted in High (1999)

the reports by the Royal College of Physicians (1962 and 1971) and the US Surgeon General elasticities in [] at the Investigated whether The Working Group impact on cigarette Uses nominal data McGuinness and Cowling's (1975) (1964) had an calculated the consumption Comments Replicates mean study Annual, quarterly and Quarterly time series data from 1965 (Q3) Annual time series data from 1961 to 1982 monthly time series data from 1961 to Annual data from 1961/62 to 1982/83 Annual time series data from 1955 to Annual time series data from 1955 to to 1980 (Q4) Data Myopic addiction log linear OLS Myopic addiction linear and log linear OLS **Estimation method** Linear OLS myopic addiction "Stock" of advertising negative), Advertising expenditure (positive), expenditure (positive) advertising variables) for income) (positive) for income) (positive) cigarettes (generally consumption (proxy consumption (proxy programme dummy variable (negative) **Control variables** (interaction dummy dummy variable for media advertising ban on electronic Health promotion dummy variables dummy variables Sales quantities of substitutes to 1974 (negative) "Health scare" nealth publicity "Stop smoking" variables with (insignificant), (insignificant) Advertising expenditure (positive), Total private Advertising expenditure Household (negative) Table 4.2. Studies employing aggregate data in other high-income countries **Estimated income** Income (positive) [0.50 to 0.60] (insignificant) 0.12 Long-run 0.70 Log linear Short-run elasticity Long-run 0.33 Short-run Positive Positive Linear 0.12 -0.10 at the means of variation is extremely analysis because Estimated price the sample data Excluded from coefficient of Long-run -0.57 Log linear Short-run -0.08 elasticity Long-run -0.15 Short-run Linear -0.54 -0.01 -0.23-0.3 United Kingdom United Kingdom West Germany Country Australia Austria Greece Leeflang and Reuijl Stavrinos (1987) Johnson (1986) Worgotter and Kunze (1986) Witt and Pass Radfar (1985) (1985)Study

Study	Country	Estimated price elasticity	Estimated income elasticity	Control variables	Estimation method	Data	Comments
Townsend (1987)	United Kingdom	Between +0.15 (male professionals) and -1.26 (for unskilled male workers), all insignificant	Between 2.6 (male professionals) and 0.2 (for unskilled male workers), all insignificant	Trend (generally negative, but insignificant), Health publicity dummy variables (varying, but generally negative)	Static log linear OLS	Annual time series data from 1961 to 1977	Investigates differential elasticities amongst demographic groups (five social classes); more educated and well-off people have llower price elasticity of demand, but respond faster to health information than less-educated and poorer people
Chetwynd <i>et al.</i> (1988)	New Zealand	Between –0.13 and –0.73 (but insignificant)	Between –0.26 and 0.64 (but insignificant), only significant estimates are between 0.50 and 0.64	Advertising expenditure (positive), consumption in previous period (positive)	Myopic addiction, log linear OLS	Quarterly and annual time series data from 1973 to 1985	
Harrison <i>et al.</i> (1989)	New Zealand	Short-run -0.08 Long-run [-0.14] (but both elasticity estimates are statistically insignificant)	Short-run 0.50 Long-run [0.78] The Working Group calculated the long- run estimates in [] from the short-run estimate and the lagged dependent variable	Lagged consumption, Seasonal dummy variables	Log linear OLS		An extension of Chetwynd et al. (1988) and addresses Jackson and Ekelund's (1989) criticism that the original paper suffers from a number of econometric modelling drawbacks. Using some standard econometric tests, Harrison et al. Show that "the original model and conclusions appear to be very robust"
Harrison and Chetwynd (1990)	New Zealand	-0.32	Positive	Advertising expenditure (positive), Anti-smoking advertising (negative)		Quarterly time series data from 1973 (Q1) to 1989 (Q2)	
Duffy (1991)	United Kingdom	-0.32	0.89	Advertising expenditure (not significant)	Demand system model	Quarterly time series data from 1963 (Q1) to 1987 (Q3)	Demand system includes alcoholic drinks and cigarettes

beer, spirits, wine and Assesses elasticitties all other commodities No end date reported demographic groups Meta-analysis of 48 Meta-analysis of 29 published studies System includes Comments for different studies Quarterly time series data from 1963 (Q1) Annual time series data from 1964 to Annual time series data from 1972 to Annual time series data from 1970 to 1992 (Q1) Data Almost Ideal Demand System (AIDS), static Static log linear OLS, **Estimation method** Linear and log linear myopic and rational single equation for Myopic log linear OLS Meta-analysis addiction OLS Meta-analysis and dynamic each group Advertising (positive) Television advertising expenditure (positive) dummy (positive but Other relationships: (generally negative) dummy (generally negative and significant) **Control variables** smoking campaign dummy variables Health publicity Advertising (insignificant) for legislative interventions expenditure Advertising Advertising (negative) (positive), Table 4.2. Studies employing aggregate data in other high-income countries positive amongst men with the exception of elasticity for all 36 **Estimated income** and insignificant in significant income rational addiction elasticity for all and significant in myopic addiction Weighted mean Weighted mean older men (50+) Income (positive 190 regression effect, generally model, positive Generally no equations 0.96 to 1.01 Short-run elasticity Long-run studies Positive 0.36 0.40 0.17 price-responsive, but young adult females For males (overall) elasticity for all 41 social class. Young adult males are not inversely related to insignificant price Estimated price Weighted mean elasticity for all Weighted mean 198 regression Average price Median price Elasticity was -0.35 to -0.47 Negative and For females equations Short-run -ong-run elasticity elasticity elasticity (overall) elasticity studies -0.60 -0.48 -0.47 69.0 -0.47 United States, and six studies performed in the United Kingdom, United States, New in United Kingdom, studies performed Zealand and West Meta analysis of Meta-analysis of **United Kingdom** United Kingdom other countries Greece Spain Simester and Brodie **Cameron** (1997) Townsend et al. Andrews and Franke (1991) Valdés (1993) Duffy (1995) Study

Study	Country	Estimated price elasticity	Estimated income elasticity	Control variables	Estimation method	Data	Comments
Hondroyiannis and Papapetrou (1997)	Greece	Short-run -0.33 Long-run -0.60	Short-run 0.35 Long-run 0.54		Dynamic Error Correction Model	Annual time series data from 1960 to 1990	
Lanoie and Leclair (1998)	Canada	Legal consumption Short-run [-0.34] Long-run [-0.61] Total consumption Short-run [-0.11] Long-run [-0.28]	Legal consumption Short-run [0.24] Long-run [0.44] Total consumption Short-run [0.14] Long-run	Regulation and time trend	Myopic linear GLS with fixed effects	Pooled annual data from 1980 to 1995	Looks at smuggling and its impact on elasticities. Values in [] calculated by the Working Group
Bardsley and Olekains (1999)	Australia	Short-run Between [-0.2 and -0.3] for period 1963 to early 1980s, but increases rapidly to [-1.2] between 1982 and 1986 Long-run Between [-0.5 and -0.6] for period 1963 to early 1980s, but increases rapidly to [-3.0] between 1982 and 1996	Short-run Between [0.2 and 0.4] for period 1963 to early 1980s, but increases rapidly to [0.7] between 1982 and 1986 Long-run Between [0.4 and 0.8] for period 1963 to early 1980s, but increases rapidly to [1.5] between 1982 and 1996	Age structure of population (older population ==> more cigarette consumption), Advertising (positive, but small), Health warnings (negative, but small), Ban on smoking in public places (negative, but small)	Linear rational addiction model, GMM	Annual time series data from 1962/63 to1995/96	Investigates how elasticity estimates have changed over time. Elasticity values in [1] computed at the mean by the Working Group
Mindell and Whynes (2000)	Netherlands	-0.45 to -1.03	1.2	Unemployment and health promotion expenditure	Log linear static OLS	Annual time series data from 1970 to 1995	Looks specifically at substitution between manufactured and hand-rolled
Reinhardt and Giles (2001)	Canada	Short-run -0.62 Long-run -0.23	Short-run 0.19 Long-run no estimated	Includes dummy variables for structural breaks	Log linear OLS Myopic model	Quarterly times series data from 1968:1 to 1990:2	
Yorozu and Zhou (2002)	Japan	-0.64 to -1.23	-0.20 to 0.38	Anti smoking budget, time trend	Static linear OLS and WLS	Data from two time periods: 1990 and 1995	Study looks at regional cross sections at two points in time
Gallus <i>et al.</i> (2003)	Italy	-0.43	0.10		Static log linear model	Annual time series data from 1970 to 2001	
Gruber, Sen and Stabile (2003)	Canada	-0.72 but -0.47 excluding smuggling, provinces and years	Positive	Unemployment	Two way fixed effects linear model	Annual time series data from 1981 to 1991	

Elasticity values in [] computed at the mean by the Working relationship between alcohol and cigarette fallen over time in Elasticities have absolute terms consumption. Comments Studies the Quarterly time series data from 1962, 2nd quarter to 2002, 3rd Annual time series data between 1960 Annual time series data 1964 to 1995 Annual time series data from 1955 to and 2002 quarter 1999 Almost Ideal Demand first difference GMM **Estimation method** Rational addiction linear OLS, SUR the mean. Demand systems equations) Static, myopic and linear, elasticity at Rational addiction (independent and and GMM. First rational models, differences. System system. Price of complement Control variables tobacco) in single Price of alcohol (negative) equation model (i.e. alcohol or expenditure Advertising Table 4.2. Studies employing aggregate data in other high-income countries Not included in model Estimated income elasticity Virginia tobacco [-0.09 to -.034] **Long-run** Black tobacco Expenditure Short-run 0.05 to 0.06 [0.19 to 1.56] elasticities 0.28 to 0.31 0.08 to 0.28 0.20 to 0.29 0.11 to 0.16 Short-run Short-run Long-run -ong-run Rational Myopic Cigars 0.70 Static 0.67 0.37 Joint models (alcohol wo lags and leads Virginia tobacco -0.81 (-3.63 when Estimated price elasticity Separate models Black tobacco -0.09 to -.0.34] **Long-run** [-0.31 to -1.07] and cigarettes together) -0.65 to -1.03 **Static** -0.41 to -0.48 Short-run -0.01 to -0.13 -0.45 to -0.49 0.16 to -0.46 -0.26 to -0.41 Short-run Long-run Short-run _ong-run Long-run ncluded) Rational Cigars Myopic -0.48 -0.93 -0.80 **United Kingdom** Country Sweden Spain Italy Escario and Molina (2004) Melkersson (2004) Pierani and Tiezzi Duffy (2006) Bask and Study (2009)

In this table, short-run & long-run estimates can also be designated as SR and LR respectively. Values in [] calculated by the Working Group using data reported in corresponding studies. For quarterly data, corresponding quarter specified in parenthesis.

(insig.) refers to non statistically significant estimates
GLS, generalized least squares estimates/estimator; GMM, generalized methods of moments estimator; OLS, ordinary least squares estimator; SUR, seemingly unrelated system of equations; WLS, weighted least squares estimator

is unusual in aggregate data studies and usually only found in cross-sectional studies. Unsurprisingly, the results showed that unskilled male workers were more responsive to price changes than were male professionals. Townsend et al. (1994), in another Kingdom study United again estimated elasticities for different socioeconomic and age groups using aggregate data. They found that females are more sensitive to price changes than were males, and that elasticities are inversely related to social class. Young adult males were not found to be priceresponsive but young adult females were (see Chapters 5 and 6, which consider cross-sectional studies with similar themes). Chetwynd et al. (1988) began a series of important studies in New Zealand. The study was concerned with examining the relationship between print advertising and consumption but estimated price elasticities ranging between -0.13 and -0.73 as a control in the model. Harrison et al. (1989) was an extension to address the methodological concerns raised, and improved the paper by using a myopic addiction model estimating a smaller price elasticity of -0.08. Harrison and Chetwynd (1990) made further improvements using quarterly data instead of annual data, and estimated a price elasticity of -0.32.

Duffy (1991) estimated cigarette demand using aggregate data by employing a demand system in the United Kingdom. The Almost Ideal Demand System (AIDS) yielded estimates of own price and cross price elasticities for cigarettes as well as alcoholic drinks (beer, wine and spirits). Duffy found that cigarettes and alcoholic drinks exhibited significantly complementary behaviour. Duffy (1995) conducted another AIDS model including

cigarettes, beer, wine, spirits and all other commodities. This time Duffy used a dynamic specification of demand although he did not report the cross price elasticities. Escario and Molina (2004) employed a dynamic AIDS in Spain.

However, they did not include alcohol, rather including three different types of tobacco products, Virginia tobacco, black tobacco and cigars. They found that the price elasticities, in absolute terms, fell over time between 1964 and 1995. Price elasticities for all tobacco products considered were negative. and Virginia tobacco and cigars were more price sensitive than black tobacco. Virginia and black tobacco were found to be substitutes in consumption, as were black tobacco and cigars, although Virginia tobacco and cigars were complements in consumption.

Although using a far simpler methodology, Mindell and Whynes (2000) also estimated product substitution although between manufactured cigarettes and handrolled cigarettes in the Netherlands. Although cross-price elasticities were negative, this was explained by the collinearity between the prices for manufactured and hand rolled cigarettes. However, they found that when the price of handrolled cigarettes increased by a greater proportion than the price of manufactured cigarettes, the decline in manufactured cigarette consumption was accompanied by a decline in hand-rolled cigarette consumption.

Hondroyiannis and Papapetrou (1997) is one of several Greek studies. It is one of the more thorough time series studies in that it estimates a dynamic specification of demand and employs an Error Correction Model to deal with the time series issues in the data. The use of advanced time

series techniques is relatively rare in this literature, and this was the first studies to do so in this context. It found a short-run price elasticity of -0.33 and a long-run elasticity of -0.60. Other Greek studies found short-run price elasticities of -0.01 and -0.08 (Stavrinos, 1987) while Koutsoyiannis (1963) and Cameron (1997) found price to be insignificant.

Lanoie and Leclair (1998) is a Canadian study that aimed to deal with the problem of cigarette smuggling using annual time series data from 10 Canadian provinces from 1980 to 1995. During this time period the volume of smuggled cigarettes in Canada grew rapidly. The existence of a large illegal market is likely to result in overstated price elasticities (in absolute terms). Lanoie and Leclair estimated two models. one with legal cigarette consumption as the dependent variable and the second using an estimation of total cigarette consumption by adding estimates of the volume of illegal cigarettes to the volume of legal cigarettes. The elasticities using only the legal consumption were found to be significantly greater in absolute terms (both the short-run and longrun, -0.34 versus -0.11 and -0.61 versus -0.28 respectively) than the model using the total consumption. Gruber et al. (2003) also tackled the issue of the impact of smuggling on elasticities in Canada, and found that elasticities are larger, in absolute terms, when including provinces and years in which smuggling was known to be present (-0.72 versus -0.47).

Bardsley and Olekalns (1999) estimated a rational addiction model in Australia, and while they found support for rational addiction between 1963 and 1996, their interesting innovation was how they specified the model in linear terms to investigate how elasticities changed over time. They found that both short- and long-

run elasticities in absolute terms grew significantly over time, meaning that consumption became more responsive to changes in price. The short-run elasticity ranged between -0.2 and -0.3 between 1963 and the early 1980s, but increased rapidly to -1.2 between 1982 and 1996. The long-run elasticity ranged between -0.5 and -0.6 in the first period, and increased rapidly to -3.0 in the later period. Escario and Molina (2004), however, reported that elasticities have, in absolute terms, fallen over time in Spain.

Studies in high-income countries have found similar results to those in the USA. The variation in countries considered results in some variation in results, although the general range is similar.

Low- and middle-income countries

As pointed out in the introduction to this chapter, tobacco use is shifting from the developed to the developing world. Before 1990 the economics of tobacco control in developing countries received practically no attention from either policymakers or academic researchers. The fall of communism and rapid globalization created opportunities for multinational cigarette companies to diversify their markets into a rapidly growing developing world, particularly in eastern Europe and Asia. The USA used the threat of trade sanctions to prise open the markets in Thailand, Japan, the Republic of Korea and Taiwan, China to foreign cigarettes (Chaloupka and Laixuthai, 1996). Developing countries did not have effective tobacco control policies in place, and presumably many developing countries did not see the need for measures that were imposed in rich industrialised countries but that were deemed unnecessary in developing countries. Against this

background an empirical literature on the demand for tobacco in developing countries developed.

A chronological summary of studies that investigated the demand for tobacco is provided in Table 4.3. The first attempt was by Chapman and Richardson (1990), who used annual time series data to estimate the response in tobacco demand to a change in tobacco excise taxes. They used cigarette excise taxes as a proxy for cigarette prices, because the latter were unavailable. They found that the "excise tax elasticity" was about -0.7 for cigarettes and -0.5 for other forms of tobacco. Subsequent studies, also based on time series data. estimated price elasticity estimates for Argentina (Gonzáles-Rozada, 2006), Bangladesh (Ali et al., 2003), Bolivia (Alcaraz, 2006), Brazil (Da Costa e Silva, 1998, Iglesias, 2006), Chile (Debrott Sanchez, 2006), China (Hu and Mao, 2002, Yuanliang & Zongyi, 2005), Taiwan, China (Hsieh et al., 1999, Lee, 2007, Lee and Chen, 2008), Egypt (Hanafy et al., 2011), Estonia (Taal et al., 2004), Indonesia (Djutaharta et al., 2005), Malaysia (Ross and Al-Sadat, 2007), Morocco (Aloui, 2003), Poland (Florkowski and McNamara, 1992), South Africa (Reekie, 1994, Van Walbeek, 1996, Economics of Tobacco Control in South Africa Project (ETCSA),1998, Boshoff, 2008), Republic of Korea (Wilcox et al., 1994, Kim and Seldon, 2004), Turkey (Tansel, 1993, Onder, 2002, Yurekli et al., 2010), Ukraine (Peng and Ross, 2009), Uruguay (Ramos, 2006) and Zimbabwe (Economics of Tobacco Control in South Africa Project 1998). Guindon et al. (2003) performed a multi-country study in Bangladesh, Indonesia, Maldives, Myanmar Nepal, Sri Lanka and Thailand.

The fact that cigarette demand in developing countries is more elastic than in developed countries was

predicted by Warner (1990), on the grounds that cigarettes are generally affordable in developing countries, given their much lower per-capita income levels (confirmed by Blecher and van Walbeek, 2004 and 2009). Warner (1990) argued that, like the lower social classes in the United Kingdom and teenagers in the USA, tobacco users in developing countries have relatively lower incomes, and consequently price increases for goods in their budgets impinge more significantly on their ability to purchase other goods and services (Warner, 1990).

Since the mid-1990s, tobacco control research in developing countries has received substantial financial and institutional support from organizations including Research for International Tobacco Control, the Tobacco-Free Initiative of the World Health Organization and the World Bank. More recently, support has come from the Bloomberg Initiative to Reduce Tobacco Use via the Campaign for Tobacco Free Kids and the International Union Against Tuberculosis and Lung Disease as well as the Bill and Melinda Gates Foundation. These organizations realized that there was a need for country-specific analytic work with a strong policy focus (De Beyer & Waverley Brigden, 2003). As is to be expected, policymakers in developing countries were unwilling to impose tobacco control policies in their countries solely on the grounds that they were successful in developed countries. They wanted research that took cognisance of the uniqueness of their countries.

The research performed under the auspices of these organizations attempted to address such policymakers' concerns. Countries that were investigated in this research drive and that used aggregate data in the analysis included

Table 4.3. Studie	s employing aggrega	Table 4.3. Studies employing aggregate data in low- and middle-income countries	niddle-income coun	tries			
Study	Country	Estimated price elasticity	Estimated income elasticity	Control variables	Estimation method	Data	Comments
Chapman and Richardson (1990)	Papua New Guinea	-0.50 for non- cigarette tobacco -0.71 for cigarettes (Important: these are "excise elasticities": see Comments)	1.37 for non-cigarette tobacco 0.86 for cigarettes	Price of substitutes (positive), Trend (negative)	Log linear static OLS	Annual time series from 1973 to 1986	First study conducted in a low-and-middle-income country. Excise tax data, rather than price data, were used because of data unavailability; as a result the price elasticities are larger than the "excise elasticities" estimated in the study
Florkowski and McNamara (1992)	Poland	-0.11	0.43	Price of substitutes, urban/rural population, trend for addiction	Linear static SUR system	Annual time series data from 1959 to 1985	System included vodka, wine and beer
Tansel (1993)	Turkey	Short-run -0.21 Long-run -0.37	Short-run 0.41 Long-run 0.71	Anti-smoking campaign dummy variable (negative), health warning dummy variable (negative)	Myopic addiction model	Annual time series data from 1960 to 1988	The first study to look at the time series effects in a developing country
Reekie (1994)	South Africa	-0.88	0.59	Advertising expenditures (insignificant)	Log linear static OLS	Annual time series data from 1970 to 1989	The demand equation was used to estimate the size of the consumer surplus
Wilcox <i>et al.</i> (1994)	Republic of Korea	Significantly negative (but elasticity estimate not shown)	Significantly positive (but elasticity estimate not shown)	Advertising expenditure (generally insignificant), population (insignificant), health warnings (insignificant)	Linear static stepwise OLS	Monthly time series data from July 1988 to April 1992	Regressions on aggregate and brand-level data
Van Walbeek (1996)	South Africa	Short-run -0.32 and -0.99 Long-run -0.53 and -1.52	Short-run 0.48 to 0.58	Time trend	Linear dynamic OLS	Annual time series data from 1960 to 1990	
Da Costa e Silva (1998)	Brazil	Short-run between –0.11 and –0.35 Long-run between –0.48 and –0.80	Short-run between 0.23 and 0.31 Long-run between 0.76 and 0.80	Unknown	Rational addiction	Annual time series data from 1983 to 1994	Lack of explanation precludes evaluation and unable to replicate

Quoted in Chaloupka et al. (2000b) supply side equation imported cigarettes are considered substitutes Model included a Domestic and Comments Annual time series data from 1970 to 1994 Annual time series data from 1966 to 1995 Annual times series Annual time series Annual time series Annual time series data from 1980 to 1997 data from 1966 to data from 1970 to data from 1960 to 2000 Data 1996 Dynamic OLS, 2SLS and SUR Log linear static OLS and GLS Myopic addiction Error Correction Model and long-run **Estimation method** Rational addiction cointegrating VAR Dynamic semi log Advertising expenditure (positive) Regulation index (not brands; market share variables: Real price, imported cigarettes Dependent variable variable (1991-1995 imported cigarettes; female labour force female labour force Control variables awareness; dummy cigarettes (varying) = per capita (adult, 15+) consumption; as proxy for health local and imported = 1) to account for Price of substitute low tar cigarettes, participation rate, of low-tar brands participation rate Market share of market share of market share of warning labels; subdivided into Independent significant), **Time trend** Table 4.3. Studies employing aggregate data in low- and middle-income countries 0.26, but centring on 0.22 for local brands; **Estimated income** Positive Long-run income elasticity 1.70 Between 0.22 and around 1.42 for imported brands. Long-run income 0.23 to 0.25 **Dynamic** 0.10 to 0.17 0.27 to 0.29 elasticity Positive elasticity Positive Positive Static STS 29. between -0.57 and -0.59 -0.7, depending on Between -0.6 and Between -1.08 and and -0.73 for local -1.28 for imported Estimated price Between -0.56 .0.19 to -0.28 0.09 to -0.12 -0.31 to -0.41 specification -0.35 Long-run Short-run Short-run Short-run elasticity Long-run -ong-run Dynamic brands; brands Static -0.52 -0.69 -0.66 -0.85 STS S70 Taiwan, China South Africa Zimbabwe Country Turkey China Tobacco Control in South Africa Project Hu and Mao (2002) Hsieh et al. (1999) **Economics of** Onder (2002) Study

Study	Country	Estimated price elasticity	Estimated income elasticity	Control variables	Estimation method	Data	Comments
Ali <i>et al.</i> (2003)	Bangladesh	-0.27 (but not statistically significant)	0.62	None	Log linear static OLS	Annual time series data from 1983 to 1999	
Aloui (2003)	Могоссо	Short-run between –0.51 and –0.73 Long-run between –1.36 and –1.54	Short-run between 0.32 and 0.56 Long-run between 0.87 and 1.04	Dummy variable to indicate tobacco control legislation (insignificant)	Myopic addiction linear and log linear OLS	Annual times series data from 1965 to 2000	
Guindon <i>et al.</i> (2003)	Bangladesh, Indonesia, Nepal, Sri Lanka, Thailand, Maldives and Myanmar	Elasticities based on conventional demand specification between -0.60 and -0.90 Elasticities based on myopic addictive model Short-run between -0.10 and -0.65 Long-run between -0.80 and -1.40	Elasticities based on conventional demand specification between 0.28 and 0.39 Elasticities based on myopic addiction model Short-run between 0.04 and 1.03 Long-run between 0.28 and 1.72	Appropriate dummy variables to account for political crises	Various techniques: OLS, GLS and 2SLS, controling for time- specific and period- specific effects	Annual time series data from 1970 to 2000	
Kim and Seldon (2004)	Republic of Korea	Short-run -0.28 Long-run -0.35	Insignificant	Health warnings	Myopic addiction log linear OLS	Annual time series data from 1960 to 1997	
Taal <i>et al.</i> (2004)	Estonia	Short-run -0.32 to -0.34	Short-run 0.09 to 0.18 (not significant)	Quarterly dummies, time trend	Myopic addiction model Log linear OLS	Monthly time series data from 1992 to 1999 and annual time series data from 1993 to 2000	
Djutaharta <i>et al.</i> (2005)	Indonesia	Annual data -0.35 on preferred model; for other specifications elasticity varies from -0.33 to -0.47 Monthly data -0.32 on preferred model; for other specifications elasticity varies from -0.32 to -0.43	Annual data 0.47 on preferred model; for other specifications elasticity varies from 0.14 to 0.51 Monthly data no specification yielded significant results	Economic crisis dummy (1997-2001 = 1); trend; health warning dummy (1991-2001 = 1); for monthly analysis similar variables were used	Log linear static OLS	Monthly time series data from January 1996 to June 2001 and annual time series data from 1971 to 2001	endogeneity of price

Cross-sections are provincial and spatial mean by the Working [] computed at the Elasticity values in Tests endogeneity municipalities Comments of price Quarterly time series data from 1993 (Q1) to 2003 (Q4) Quarterly time series data from 1991 to Annual times series data from 1996–2006 Quarterly time series Annual time series data from 1990 to 2004 Annual time series data from 1987 to 2000 Monthly time series data from Jan 1996 Pooled annual data from 1997 to 2002 Annual time series data from 1988 to Annual time series data from 1991 to 2003 data from 1972 to to June 2004 2002 2003 2002 Data Static OLS with fixed effects Log linear dynamic model. Cointegrating **Estimation method** estimation. Dynamic Static, dynamic and Dynamic log linear rational addiction Log linear myopic models. Some IV Myopic addiction myopic addiction using IV, SURE, 2SLS, 3SLS Log linear SUR demand system Log linear SUR demand system Log linear OLS addiction model Dynamic VAR techniques model ECM substitutes (imported, variable and a dummy reflecting tobacco and Argentina, Brazil and Market share of light cigars), smoking risk smoking restriction index, seasonal substitutes (alcohol cigarettes, smoking Control variables Education, regional dummies (fixed exchange rate with restrictions dummy health information policies (negative Tobacco control effects) average Some dummies Some dummies and significant) and betel nuts) Trend variable, Trend variable, Real bilateral propensity to Expenditure, campaigns consume Paraguay Table 4.3. Studies employing aggregate data in low- and middle-income countries **Estimated income** [0.56 to 0.71] 0.11 **Long-term** 0.22 0.51 to 0.65 **Long-term** 0.59 to 0.73 **Long-run** 0.37 to 0.73 Short-term 0.05 to 0.36 0.45 to 0.49 Short-term Short-run 0.03 -ong-run 1.40 to 1.5 elasticity 0.90 Short-run elasticities Estimated price -0.78 to -2.18] -0.23 to -0.27 -0.34 to -0.49 -0.39 to -0.55 -0.54 to -0.76 not estimated 0.16 to -0.66 -0.22 Long-term 0.49 to 0.81 Short-term Short-term Short-run -0.25 Long-term Short-run Long-run Long-run elasticity -0.45 99.0--0.84 -0.08 -0.42 Taiwan, China Taiwan, China South Africa Argentina Uruguay Malaysia Country Bolivia Brazil China Chile Lee and Chen (2008) Yuanliang and Zongyi Ross and Al-Sadat (2007) Gonzáles-Rozada Debrott Sanchez Alcaraz (2006) **Iglesias** (2006) Boshoff (2008) Ramos (2006) Lee (2007) (2006)(2006)Study

Study	Country	Estimated price elasticity	Estimated income elasticity	Control variables	Estimation method	Data	Comments
Peng and Ross (2009)	Ukraine	Insignificant	0.30	Advertising	Static log linear GLS- Monthly time series AR process data from January 1997 to May 2006	Monthly time series data from January 1997 to May 2006	
Yurekli <i>et al.</i> (2010)	Turkey	-0.33 to -0.44	0.56	Economic crisis, time Log linear static GLS trend	Log linear static GLS	Annual time series data from 1960 to 2006	
Hanafy <i>et al.</i> (2011)	Egypt	-0.47	1.60	Dummy for Fatwa prohibiting smoking	Log linear static OLS	Annual time series data from 1990 to 2006	

quarterly data, corresponding quarter specified in parenthesis. Values in [] calculated by the Working Group using data reported in corresponding studies.

M, error correction models estimates; GLS, generalized least squares estimates/estimator; GLS-AR, generalized least squares - auto regression process; IV, instrumental-variable estimation/estimator; OLS, ordinary least squares imates; SUR, seemingly unrelated system of equations; SURE, Spanish acronym for SUR; VAR, vector autoregression; 2SLS, 2-stage least squares estimates/estimator

estimates;

ECM,

Turkey, Morocco, China, Egypt and Bangladesh.12

Some studies in low- and middleincome countries are of specific interest. South Africa has contributed the largest number of studies to the literature (Reekie, 1994, Van Walbeek. 1996. Economics of Tobacco Control in South Africa Project (ETCSA), 1998, Boshoff, 2008), and most are noteworthy. Reekie's (1994) uniqueness lies in the attempt to use the demand estimation to calculate the consumer's surplus. He estimated the price elasticity and based on this, together with some fairly strong assumptions about the shape of the demand function. was able to derive a value for the consumer surplus. Van Walbeek (1996) used a demand model to calculate the revenue-maximizing excise tax rate of a cigarettespecific Laffer curve. Finding the price elasticity to range between -0.32 and -0.99 (depending on the data source), he suggested that the government maximize its tax revenue by raising the excise tax so that it occupied 46% of the retail price. Boshoff's (2008) study is the most methodologically sound of any study in a low- or middle-income country, applying a dynamic specification of demand and estimating this specification using a cointegrating Vector Autoregressive (VAR) model (one of the most advanced time series techniques available). However, this technique only yields a long-run rather than the conventional short-run price elasticity, ranging between -0.16 and -0.66. Although many studies in low-and-middleincome countries now employ dynamic specifications, few consider the time series properties of the data and apply appropriate techniques to account for these properties.

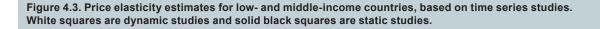
Hsieh et al.'s (1999) Taiwan. China study was also novel in that it estimated separate price and income elasticities for domestic and imported cigarettes. They found that consumers of imported cigarettes were more price responsive than consumers of domestic cigarettes.

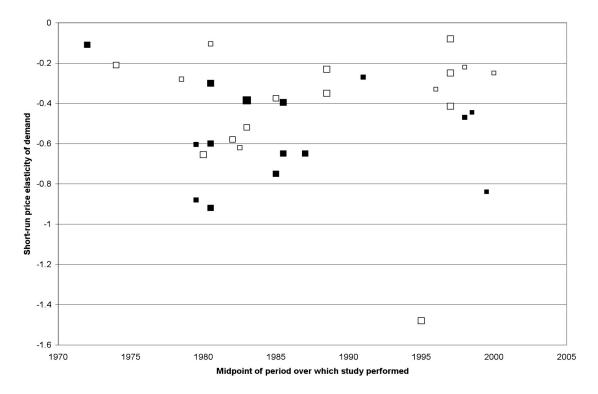
This should be expected since imported cigarettes are more expensive than domestic cigarettes. The estimated price elasticities for imported cigarettes ranged between -1.08 and -1.28, while the price elasticities for domestic cigarettes ranged between -0.56 and -0.73. Domestic and imported cigarettes were also found to be substitutes in consumption.

Two recent studies in Taiwan. China employed a systems approach understand the substitutive behaviour between cigarettes. alcohol and betel nuts (Lee, 2007) and between imported cigarettes, domestic cigarettes and cigars (Lee and Chen, 2008). Lee (2007) found both alcohol and betel nuts to be complements in consumption to cigarettes. Lee and Chen (2008) found that imported and domestic cigarettes are substitutes, as expected. Imported cigarettes and cigars were also found to be substitutes in consumption, while domestic cigarettes and cigars were found to be complements in consumption.

The primary aim of most of these studies was to estimate the price elasticity of demand. The elasticity estimates varied significantly from one country to another, but as was the case with the earlier studies on the demand for tobacco in developing countries, they practically all found a relatively inelastic demand for cigarettes.

¹² These studies were, respectively, by Onder (2002) and Yurekli et al. (2010), Aloui (2003), Hu and Mao (2002), Hanafy et al. (2011) and Ali et al. (2003).





Sources: Figure generated by the Working Group.

Note: The studies referred to in the figure can be found in Table 4.3. The table only includes short-run elasticities. The years refer to the middle year under investigation, hence the two most recent studies (Hanafy et al., 2011, and Yurekli et al., 2010) include data from 1990 to 2006 and 1960 to 2006 respectively and thus they are listed in 1998 and 1993 respectively.

Figure 4.3 graphs all price elasticity studies in developing countries. It separates those studies which assume static specifications of demand (i.e. which do not control for the addictiveness of tobacco), represented by the solid black squares from those which assume dynamic specifications of demand (i.e. which control for the addictiveness of tobacco), represented by the white squares. Again, the larger data points represent a longer period under consideration in the study. The shortest time period is 5 years and the longest 46 years. When looking at only the static estimates, we find that the price elasticity of demand varies over a wide range between -0.2 and -1.0. However, when including only the dynamic estimates we find a narrower range of estimates between -0.1 and -0.7 (there is one outlier which is ignored). First, it is important to again confirm that all estimates indicate that tobacco is price-inelastic. Second, the range of elasticities differs somewhat between the static and dynamic specifications, with dynamic specifications resulting in a tighter range than static specifications.

Income elasticities

Most studies discussed have estimated income elasticities (the responsiveness of consumption as a result of a change in income). While this is generally not the intention of the studies, it is methodologically important to control for changes in

income over time. Almost all of these studies find that tobacco is a normal good in that income has a positive impact on consumption, although this impact is not always statistically significant. The three figures below indicate the income elasticities estimated in the studies considered in the previous section and their evolution over time, Figure 4.4 for those studies in the USA, Figure 4.5 for other high-income countries and Figure 4.6 for low- and middle-income countries.

Almost all studies in the United States find that the income elasticity is positive and thus cigarettes are a normal good. Prior to 1970 the range of estimates was fairly wide (between 0 and 1.2) but has narrowed significantly since. Only

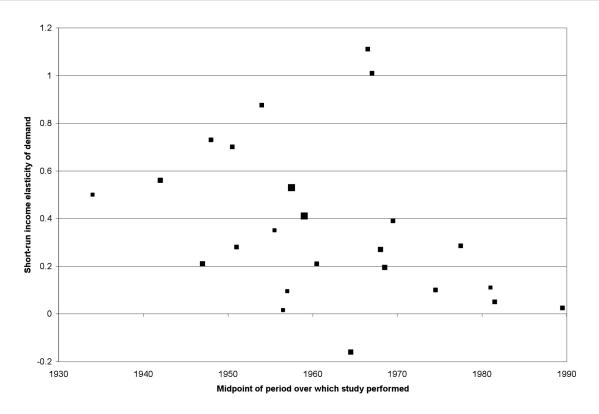


Figure 4.4. Income elasticity estimates for the USA, based on time series studies

Sources: Figure calculated by the Working Group. The studies referred to in the figure can be found in Table 4.1. The table only includes short-run elasticities. The years refer to the middle year under investigation, hence the most recent study (Goel, 2009) includes data from 1975 to 2004 and is thus listed in 1989/90.

four studies found, in some but not all specifications, that the income elasticity is negative (Schmalensee, 1972, Porter, 1986, Baltagi et al., 2000, Goel, 2009). Only one study (Porter, 1986) finds that the income elasticity is negative in all specifications. Figure 4.4 provides some evidence that income elasticities in the USA have fallen over time, indicating that consumption has become less sensitive to changes in income. This is not an unexpected result since higher incomes are associated with higher education, and higher education in itself is associated with consumption (presumably through a better understanding of the health consequences of smoking) (Kenkel and Chen, 2000).

From Figure 4.5 one can see that, for the most part, tobacco is a normal good in other developed countries. The figure separates the estimates for the United Kingdom (white squares) and other developed countries (solid black squares), and shows that all estimates in the United Kingdom are positive. In other developed countries negative estimates are found in two countries: New Zealand (Chetwynd et al., 1988, Harrison et al., 1989) and Italy (Pierani and Tiezzi, 2009). It is not possible to generalize the trends in elasiticites over time in developed countries although one may say with a fair degree of confidence that tobacco is a normal good in developed countries and that income elasticities tend to lie between 0 and 1.

All estimates of the income elasticity of demand in developing countries are positive, indicating that tobacco is a normal good (see Figure 4.6). Since developing countries are poorer and in an earlier stage of the tobacco epidemic (Lopez et al., 1994), one would expect increases in income to be associated with greater tobacco consumption. When one considers estimates that employed a static specification of demand (i.e. not accounting for the addiction of tobacco, indicated by solid black squares) we find a broad range of results between 0.2 and 1.0 and two higher outliers. However, when one considers only dynamic specifications (i.e. accounting for addiction through a myopic or rational addiction model - white squares) we

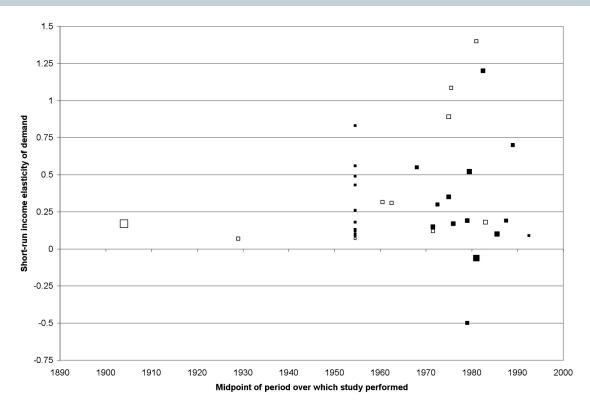


Figure 4.5. Income elasticity estimates for other high-income countries, based on time series studies. White squares are United Kingdom studies and solid black squares are other high-income countries.

Sources: The studies referred to in the figure can be found in Table 4.2. The table only includes short-run elasticities. Estimates for several countries come from a single study by Koutsoyiannis (1963) and result in a grouping on the midpoint 1954/1955. The years refer to the middle year under investigation, hence the most recent study (Pierani and Tiezzi, 2009) includes data from 1960 to 2002 and is thus listed in 1981.

find estimates between 0 and 0.6. However, since many developing countries are growing rapidly, large increases in tobacco consumption are likely to occur in a relatively short period of time. For example, annual GDP growth of 8% may result in an annual increase in tobacco consumption of 4.8% (assuming an income elasticity of 0.6). Given the impact of compounding, this could result in a doubling of consumption in 15 years.

Affordability

The studies reviewed typically do not focus on the impact of changes in income on the demand for cigarettes. Most studies include income in the demand specification as a control

variable. Even if one knew by how much cigarette consumption changes in response to a change in income, few people would argue against economic growth on the grounds that it would increase the demand for cigarettes.

In recent decades some countries, mainly in Asia, have achieved rapid economic growth rates. In China, India, Indonesia, Viet Nam and Bangladesh, real per-capita gross domestic product (GDP) has grown at annual rates of 6% or more (Blecher and van Walbeek, 2009). The literature shows that as incomes rise, so does the consumption of tobacco products.

Affordability considers the simultaneous effect of income

and cigarette price, whereas conventional studies consider the effect of price and income in isolation. One can investigate the level of affordability (in a cross-sectional context) or inter-temporal changes in affordability. Affordability refers to the quantity of resources (not exclusively monetary) required to purchase tobacco products.

A limited number of published studies have explicitly investigated the affordability of cigarettes (Scollo, 1996; Lal and Scollo, 2002; Guindon et al., 2002; Blecher and van Walbeek, 2004,2009; Kan, 2007). Guindon et al. (2002) and Kan (2007) define affordability as the time worked to purchase a pack of cigarettes. Guindon et al. (2002) found that cigarettes became less

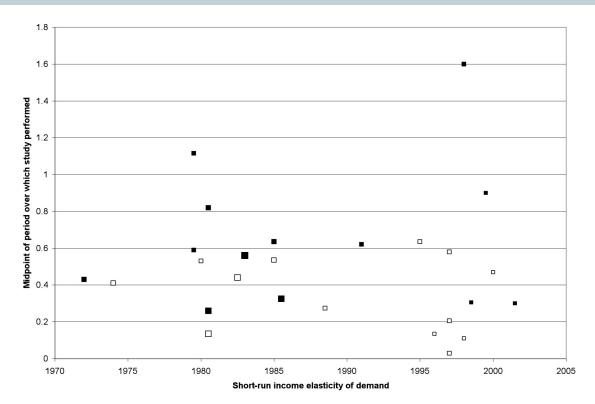


Figure 4.6. Income elasticity estimates for low- and middle-income countries, based on time series studies. White squares are dynamic studies and solid black squares are static studies.

Sources: Figure calculated by the Working Group. The studies referred to in the figure can be found in Table 4.3. The table only includes short-run elasticities. The years refer to the middle year under investigation, hence the two most recent studies (Hanafy et al., 2011, and Yurekli et al., 2010) include data from 1990–2006 and 1960–2006 respectively; thus they are listed in 1998 and 1993 respectively.

affordable in most countries studied (both high-income and low- and middle-income countries) between 1990 and 2000. Kan, focusing on cities rather than countries, and on lower-income occupations, came to a similar result.

Blecher and van Walbeek (2004) considered a larger sample of countries, most of which were low- and middle-income countries. They defined affordability in terms of per-capita gross domestic product (GDP), and found that cigarettes were generally more affordable in high-income countries relative to low- and middle-income countries. They found that during the 1990s cigarettes became less affordable in high-income countries and more affordable in low- and middle-income

countries. Furthermore, they found that cigarette affordability is inversely related to consumption, and that the affordability elasticity of demand is about -0.5. This is similar to the consensus price elasticity estimates in the previous sections. In a subsequent study, they updated their earlier study and found that cigarettes have become more affordable in lowand middle-income countries at an increasingly rapid rate since 2000. In almost all countries where cigarettes became less affordable, the real price increased; in most countries where cigarettes became more affordable, real price decreased.

The implication of international comparisons is that cigarette prices should not only be viewed in monetary terms but also in terms

of their affordability. Fast-growing countries face greater tobacco control challenges, since rising incomes increase the affordability of cigarettes. The fact that cigarettes have become increasingly affordable in most low-income and middle-income countries is a major tobacco control failure.

A more recent paper by Blecher (2010) uses the concept of affordability to asses the risks of aggressive economic growth on tobacco consumption. Using the case study of South Africa he proposes that cigarette taxation be linked to changes in affordability rather than simply targeting the price or excise tax incidence (the percentage of the retail price that is taken up by excise). He also points out that simply maintaining affordability will

result in increases in consumption and that cigarettes must become less affordable to maintain or reduce consumption. Furthermore, this is especially important when taking cognisance that tobacco consumption is more responsive to increases in income in low- and middle-income countries relative to high-income countries.

Other recent applications of affordability include the tax reports commissioned by the Bloomberg Initiative to Reduce Tobacco Use (see for example Hu *et al.*, 2008 or Guindon *et al.*, 2010), the WHO MPOWER package (World Health Organization, 2008) and the Tobacco Atlas (Shafey *et al.*, 2009).

Cross-country studies

Some studies have not focused on an individual country but rather on a group of countries. countries (Table 4.4). Such pooled or cross-country studies have generally, although not exclusively (Gallus et al., 2006), been used to consider the impact of advertising bans on tobacco consumption. Gallus et al. (2006) provides a cross-sectional view of demand in Europe (including 52 countries), finding price to be inelastic with estimates ranging from -0.46 to -0.74 with higher absolute elasticities in the non-European Union countries (-0.8 versus -0.4). This falls in line with the generalizations of the results in individual country studies. Even though the study uses aggregate data, the interpretation of the elasticity is not strictly comparable with the time series studies. Income is excluded from the analysis rather controlling for purchasing power parity in the price, and the model is estimated using a static specification. Furthermore, annual data are from different years.

The first cross-country study to analyse the impact of advertising restrictions was by Laugesen and Meads (1991), who investigated the impact of advertising restrictions on cigarette consumption in 22 OECD countries (all developed countries). They found that adverting restrictions significantly reduced tobacco consumption, and that the impact of these restrictions became more pronounced after 1970. Furthermore, they found cigarettes to be priceinelastic, and a global price elasticity of -0.20 and income elasticity of 0.28, in line with the single country studies in developed countries. In response, Stewart (1993) performed a similar study to that of Laugesen and Meads (1991) and found that advertising bans did not have a significant impact on cigarette consumption. A global price elasticity of demand of -0.31 was estimated (again in line with single-country studies in highincome countries) while income was excluded from the specification.

Economists have noted that partial advertising bans are relatively ineffective in reducing tobacco consumption, while comprehensive bans seem to be much more effective (Jha and Chaloupka, 1999). Using data from 22 OECD countries, Saffer and Chaloupka (2000) found that the imposition of comprehensive advertising bans would reduce cigarette consumption while partial advertising bans did not have a significant impact. A global price elasticity of demand was estimated to lie between -0.41 and -0.55, with income having a positive impact on consumption.

Nelson (2003) used a crosscountry model to test whether advertising bans are endogenously determined with consumption. Nelson indicates that the most comprehensive advertising bans only came into being once large-scale decreases in

consumption had occurred. To test this hypothesis, he estimated a two-stage model treating advertising restrictions endogenously. Nelson found the price elasticity to range between -0.26 and -0.44 and the income elasticity to range between 0.09 and 0.28. However, he did not find advertising restrictions to be significant although the consistent negative coefficients decreased over time, indicating that advertising restrictions have become less important in determining consumption over time. Nelson was unable to reject the null hypothesis that advertising bans and restrictions were exogenous.

Blecher (2008) advanced the literature further by including 30 developing countries in addition to 21 developed countries in the crosssection of countries. Blecher followed the Saffer and Chaloupka (2000) model of analysing both limited comprehensive advertising bans, finding that advertising bans reduce consumption and specifically that comprehensive bans more effective than limited bans. Furthermore, Blecher found the price elasticity of demand to range between -0.09 and -0.13 and income elasticities between 0.07 and 0.21. The absolute magnitudes of the elasticities were significantly smaller in the Blecher study compared to the other studies.

All of these studies estimated a global elasticity rather than individual country elasticities. This may be appropriate in high-income countries but when low-and-middle-income countries are included this may not be appropriate due to larger inter-country differences in low- and middle-income countries. The use of a model that does not impose homogeneity and a global elasticity might result in estimates that fall within the expected range.

Tested endogeneity of advertising bans order to calculate a GDP-PPP adjusted Includes 30 low-and middle-income Income is excluded price (essentially a measure of affordability) from the model in advertising bans comprehensive Categorizes Comments Cross sectional data Pooled annual data from 1970 to 1992 Pooled annual data from 1970 to 1995 for 2000 or nearest Pooled annual data from 1990 to 2003 Data year Static log linear static Static log linear fixed effects panel OLS Static log linear fixed effects panel OLS **Estimation method** fixed effects panel OLS Static log linear pooled OLS cigarettes, time fixed smoking prevalence unemployment rate, unemployment rate, Control variables Advertising bans Advertising bans, warnings, bans (negative), percent filtered ratio (generally percent of filter Male to female nsignificant) Advertising cigarettes (negative) effects Positive (significant in some specifications) **Estimated income** Not included 0.09 to 0.28 0.07 to 0.21 elasticity Table 4.4. Cross-country studies employing aggregate data -0.40 to -1.00 (higher in non-EU member Estimated price West Germany (-0.54) (-0.69) New Zealand (-0.25) -0.26 to -0.44 -0.09 to -0.13 (insig.)
Spain
(-0.16)
Sweden
(-0.45)
Switzerland -0.41 to 0.55 Netherlands elasticity countries) (-0.49) Portugal Norway (-0.83)**UK** (-0.55) *US* (-0.29)22 OECD countries 20 OECD countries 52 European countries 51 countries Countries Gallus et al. (2006) Saffer and Chaloupka (2000) Stewart (1993) (contd) Blecher (2008) Nelson (2003) Study

GLS, generalized least square estimates; OLS, ordinary least square estimates

Country differences include differing demographics, availability of substitutes and different tobacco products, tax structures and affordability.

The cross country literature is at a relatively early stage; thus most of the studies have varied significantly in methodology. Laugesen and Meads (1991) and Stewart (1993) employed pooled models including both cross-sections and time series. Saffer and Chaloupka (2000), Nelson (2003) and Blecher (2008) employed panel models by including country and/or time period fixed effects. Methodologically, the simple pooled models are not appropriate since they do not control for the vast differences between countries.

The panel models do. but also make assumptions regarding homogeneity. Baltagi et al. (2000) tested this homogeneity assumption in a panel model using US states, finding that homogenous estimators are preferred to heterogeneous estimators. However, US states are more similar than different countries. Cross-country differences may not be significant in the studies that only include OECD countries, but this is likely to pose a far more significant problem in studies that include both developing and developed countries, or those that include only developing countries. Furthermore, all the cross-country models assume static specifications of demand, most likely as a result of the difficulties of estimating dynamic panel models where an instrumental variable technique is required.

Advertising bans comprises more than just bans on advertising, but other types of marketing including sponsorships. Measures of advertising bans do not capture pricebased marketing measures including price discounts, price promotions, multiple pack purchases, etc. The global price and income elasticity estimates fall into the same ranges as those in individual country studies in high-income countries, although not in low-and-middle-income countries, likely the result of methodological and estimation issues rather than fundamental differences.

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